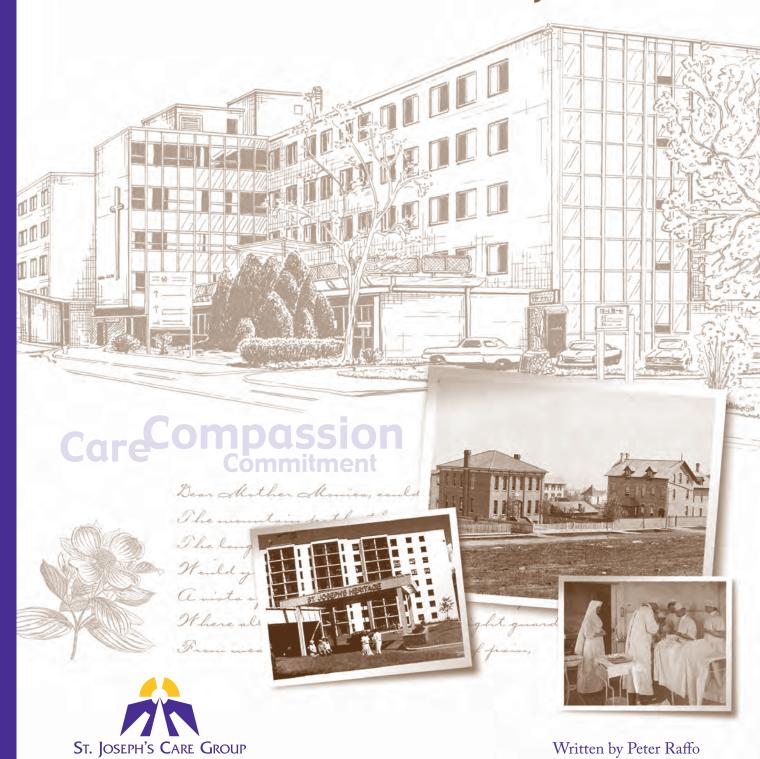
# RESPONDING TO UNMET NEEDS:

125 Years of Care in the Community



# Responding to Unmet Needs: 125 Years of Care in the Community

# Written by Peter Raffo

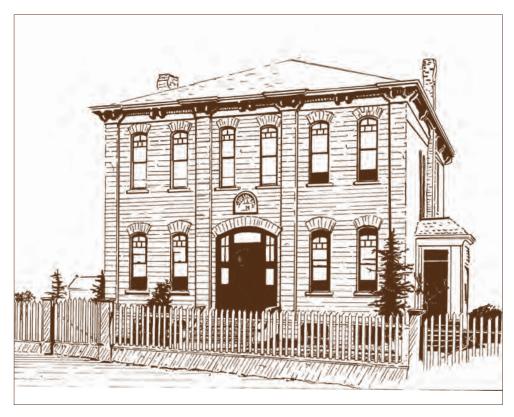


Illustration of St. Joseph's Hospital built in 1884

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# St. Joseph's Care Group dedicates this book to the memory of

# Carole Judith Marie Faulkner (1934-2008)

Nurse and Teacher. Member of the Board of St. Joseph's Heritage (1990-95); Member of the Board of St. Joseph's Care Group (1995-2003); Chair of the Board of St. Joseph's Care Group (1999-2001)

and

### Preston Reid (Jerry) Cook (1923-2009)

A driving force in the development of St. Joseph's Heritage.

Member of the Board of St. Joseph's General Hospital (1968-84);

Chair of the Board of St. Joseph's General Hospital(1974-75);

1st Chair of the Board of Management of St. Joseph's Heritage (1976-83);

1st Chair of St. Joseph's Foundation of Thunder Bay (1983-99)



Illustration of St. Joseph's Heritage

#### Mission

St. Joseph's Care Group is a Catholic organization committed to provide compassionate and holistic care and services to the people of Northwestern Ontario

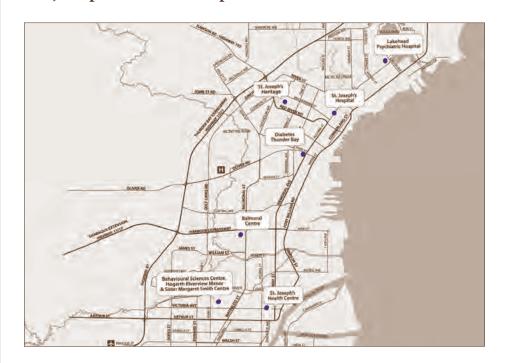
### Vision

St. Joseph's Care Group will identify and respond to the unmet needs of our region as a way of continuing the healing mission of Jesus in the tradition of the Sisters of St. Joseph of Sault Ste. Marie

#### Core Values

- Commitment
- Compassionate & Holistic Care
- Excellence
- Dignity & Respect
- Faith-based Care
- Inclusiveness
- Truthfulness & Trust

# St. Joseph's Care Group Locations





St. Joseph's Hospital Corporate Office



Diabetes Health Thunder Bay



Balmoral Centre



Hogarth Riverview Manor



Behavioural Sciences Centre

Lakehead Psychiatric Hospital



Sister Margaret Smith Centre



St. Joseph's Health Centre



St. Joseph's Heritage

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# Acknowledgements ements

his book could not have been written without the help of many members of the community of St. Joseph's Care Group and of the Sisters of St. Joseph of Sault Ste. Marie. I am very much in their debt.

I wish to acknowledge, in particular, the great enthusiasm with which Sharron Owen, Manager of Communications with SJCG, guided me through the complexities of its changing face and put me in touch with so many people. Sister Margaret Smith, Sister Bonnie MacLellan, Sister Leila Greco, Carl White and Tracy Buckler were, together with Sharron, my "Original Six" interviewees. Their collective knowledge of the history of the last twenty-five years underpinned all of my research. Members of the "Leadership Team" which, in addition to Tracy, comprised Penny Anguish, Paulina Chow, Doug Demeo, Barry Potter and Janet Sillman, gave me valuable insight into the future direction and anticipated challenges of SJCG.

The Sisters of St. Joseph of Sault Ste. Marie invited me to their Motherhouse in North Bay and offered me some access to their own records. More particularly, their kindness and hospitality was much appreciated by my wife and myself. We also enjoyed a special visit to the small convent home in Sault Ste. Marie of Sister Leila Greco and her own sister, Sister Immaculata.

Edda Fearon, Executive Assistant at the Hospital, and Marian Begall, Secretary at the Heritage, showed me records, reports, and other documents related to SJCG and providing me with ready answers to questions that came to mind. The staff at the Brodie Street branch of the Thunder Bay Public Library were as cooperative as ever, showing me through the newspaper archive and some other random documentation on the early history of St. Joseph's General Hospital. Tory Tronrud, Director/Curator of the Thunder Bay Historical Museum allowed me access to the vast photographic collection stored there, and was his usual fount of information on the history of this region. Erin Paul, Communications Assistant at SJCG, organized the choice of illustrations for this book. I would also like to thank the anonymous "grammarians" who went through the original text, correcting, to my embarrassment, numerous errors!

My concentration in this book has been on the last twenty-five years of the organization. Consequently, I have had to rely very heavily on the testimony

of witnesses of, and participants in, the events of those years. It is the usual practice to acknowledge such individuals in the bibliographical material at the end of a historical text. My preference is to place them up-front, where they are more likely to be recognized for the important part they have played in the production of this short account of the Hospital and the Heritage. So, in alphabetical order, here they all are: Penny Anguish, Marian Begall, Lil Bergamo, Andre Bourque, Tracy Buckler, Sister Shirley Caicco, Don Caron, Bob Chambers, Paulina Chow, Dr. Jim Colquhoun, Alan Cox, John Cyr, Dr. Geoff Davis, Doug Demeo, Dino DiGiuseppe, Gwen Dubois-Wing, Bert Fenlon, Jim Foulds, Michael Gravelle MPP, Sister Leila Greco, Sister Alice Greer, Chris Hacio, Allison Hill, Laurie Hill, Keith Jobbitt, Sylvia Kayzer, Sister Bonnie MacLellan, Dr. John Malloy, Shirley McKevitt, Edward Mondoux, Carol Morgan, Dr. George Morrison, Guy O'Brien, Dick O'Donnell, Gail O'Quinn, Sharron Owen, Barry Potter, Dr. Chandar Rao, Janet Sillman, Sister Margaret Smith, Jack Tallon, Nadia Thatcher, Hugh Walker, Grant Walsh, Judy Warwick, Carl White, John Whitfield.

In the end, of course, any errors or omissions are my own responsibility.

Finally, a word of thanks to my wife, Donna G, for all her support. Her comments on the text as it developed were always perceptive, her suggestions for change absolutely right.

# PREFACE TACE

n 2005, I wrote a short history of Lakehead Psychiatric Hospital for St. Joseph's Care Group (SJCG), which had recently assumed the governance and management of that facility. Entitled *Lakehead Psychiatric Hospital, From Institution to Community*, it marked sixty years in the life of the hospital, from 1934 to 2004. Now I turn my attention to another significant health care institution in our community.

St. Joseph's General Hospital [SJH] opened its doors in 1884, which makes 2009 the one hundred and twenty-fifth year of its life of continued service to the community of Port Arthur, Thunder Bay and the region. When this project was first proposed to me it was assumed that it would mark the last twenty-five of those years, because a centenary booklet, "The Spirit, the Lamp and the Key" written by George Campbell, had been published in 1984. However, the Care Group soon came to the conclusion that a true perspective on the recent past could not be achieved without an opening chapter which, although it told the same story, did so from the perspective of the present day. Nonetheless, the main concentration will be on the years 1984-2009.

In taking on this task I little knew how tumultuous those years had been. Even in 1984, as the first hundred years were being celebrated, no one could have foreseen the extent of change that was about to take place for the leadership and employees of the Hospital, for the community it served and for hospital care in the province itself. For my part, I knew little enough about the history of Catholic health care in this city, and nothing about the history of the Sisters of St. Joseph (which, incidentally, is a story that should be written in full).

This history has come to me, then, as something of a revelation. It has been a great pleasure to write, not least because of the help and encouragement I have received from the people at SJCG. I hope that, in the reading of it, people will come to understand the significance of this part of the story of our city and region.

No sooner had I begun to research the history of "St. Joe's" than it became evident to myself and the Care Group that it was to be a narrative of, not one, but two health care facilities. The year 2009 marks another anniversary. Thirty years ago, in 1979, an integrated complex was born out of SJH that

can lay claim to have become the model for the institutional support, care and treatment of the elderly in Canada and, perhaps North America. St. Joseph's Heritage has an anniversary that needs to be acknowledged alongside that of the Hospital, and so it receives a chapter in this book to itself.

A second realization came to me very early. This was not to be simply the story of the Hospital and the Heritage. It had to be about the transformation of those separate facilities into the continuum of health care that is today's SJCG. If there is a centre to the narrative of the last twenty-five years, it is surely this. It begins with developments in hospital care that would take place in this city and province over the years from the late-1980s until 1997. By that date, not only had the Care Group emerged, but SJH had effected a remarkable change of role, from an acute care to a "complex care and rehabilitation" hospital. The scale and significance of these events for the future of health care in our city can hardly be exaggerated.

The research for this book has been based very largely upon interviews with people directly connected to the Hospital, the Heritage and SJCG. Given the constraints of time and the reality of writing "contemporary" history, it could hardly have been otherwise. What the historian calls "primary sources" were not available to me in significant numbers. Given the issues of privacy that surround research into contemporary government agencies – and especially those involved in the field of health and hospital care – it would not have been worth my while to chase up such sources, "Freedom of Information" legislation notwithstanding. But newspaper accounts have helped, as have some archival and published records of the three institutions themselves. However, it is the story that has come from the interviewees, who have worked at and with the Hospital, the Heritage and the Care Group, that has become the basis of this text, and I am extremely grateful to all of them.

This is not, therefore, an analytical study so much as a celebratory one. I make no bones about that and am happy to acknowledge it. I hope, nonetheless, to have avoided the excesses of hagiography. It is anyway, in my view, a story worth celebrating.

In the writing of the book I have tried to keep the general reader in mind. I hope to have stayed away from excessive detail in my endnotes. Where, for

example, it is quite clear from the text itself from where my source has come, I have not recorded it elsewhere. I have also tried to consolidate my notes as far as possible. Where a notation occurs in the text it comes at the end of a paragraph, and thus the endnotes will often make reference to several (but clearly-identified) sources. To tell the truth, I feel no regrets about doing so. Even in the academic press these days, there have been some cases where all the references have been dispatched to the publisher's web-pages!

One of my interviewees told me that his experiences on the boards of SJH and SJCG had left him "blessed, absolutely blessed." If I, as a totally "lapsed" Catholic, may be allowed the temerity to say so, I feel much the same way about my experience writing this short history.





Peter Raffo, September 2009

# ABBREVIATIONS ALONS

**CEISS** Centre of Excellence for Integrated Seniors' Services

CEO Chief Executive Officer

CHAO Catholic Health Association of Ontario
CHCO Catholic Health Corporation of Ontario

CIBC Canadian Imperial Bank of Commerce

**CMHC** Canada Mortgage and Housing Corporation

DHC Thunder Bay District Health Council

HRM Hogarth Riverview Manor

**HSRC** Health Services Restructuring Commission

JHPC Joint Hospitals Planning Council

LPH Lakehead Psychiatric Hospital

LHIN Local Health Integration Network

MHRW Mental Health Rehabilitation Wing

MPP Member of the Provincial Parliament

**ODC** Ontario Development Corporation

OHSC Ontario Hospital Services Commission

RN Registered Nurse

SJCG St. Joseph's Care Group

SJH St. Joseph's General Hospital

TBRHSC Thunder Bay Regional Health Sciences Centre

# THE FIRST HUNDRED YEARS

#### The Arrival

The story of St. Joseph's General Hospital always begins with the Sisters. Five Sisters of St. Joseph, whose arrival in what was then known as Prince Arthur's Landing was reported in the weekly newspaper on 2 September 1881. It seems that their actual date of arrival was 26 August, on the steamboat Frances P. Smith, five days out of Collingwood Ontario. They were Mother De Pazzi and Sisters Beatrice, Gertrude, Monica and Vincent. They came not as nurses, but as teachers. Their mission was to take charge of the convent which had recently been built, and which would furnish a muchneeded school room for the children of the small resident Catholic community. The combined population of the Landing and its twin and rival at the mouth of the Kaministiquia River, Fort William, was then 1,965.1

The first Separate school at the Landing had opened in 1880, in the recently-built St. Andrew's Church, which occupied the same site as its successor does today. At that time Bishop Jamot, Vicar-Apostolic of Northern Canada, had been petitioned by several Catholic families to send "a community of Sisters" to take charge of it. It was he who had chosen the five Sisters, whom he accompanied, with Archbishop Lynch of Toronto, on their journey to this distant corner of the province. According to an account, written over eighty years later, "This brave little band opened the school on September 2 with 62 pupils registered."<sup>2</sup>

Prince Arthur's Landing, re-named Port Arthur when it was formally recognized as a town in 1884, was home to a community of rough-spun pioneers, many of whom had been drawn to the region by the promise of the silver mines and timber camps which dotted the region. Apart from the magnificent setting of Lake Superior, there was little in the way of attractions to be found in the town itself. In one of her first letters home, Sister Monica wrote:

The place is uninviting and its desolate shores have scarcely an oasis to brighten the arid nature of the surrounding cliffs. However, there is something sublime in its vast expanse and our Missionary zeal shows us there is much here to tell of God's hand in the beautiful climate and fertile soil.<sup>3</sup>

Their mission was to take charge of the convent which had recently been built, and which would furnish a muchneeded school room for the children of the small resident Catholic community.

### The Sisters of St. Joseph

The congregation of the Sisters of St. Joseph was established in 1650, in France. Never a cloistered community, its mission came to be modeled on the story and inspiration of Martha and Mary, in the New Testament. The Sisters would "unite the duties of Martha and Mary – the exterior works of charity with the interior peace of prayer and contemplation." The order spread rapidly though France, but its life was brought to a sudden and painful halt by the anti-clerical excesses of the French Revolution, which broke out in 1789 and lasted through the tempestuous days of the Reign of Terror. Some of the Sisters were guillotined and the order was scattered. But it survived and gradually re-committed itself – this time to missionary work overseas, especially in North America. In 1836, six Sisters arrived in St. Louis, Missouri to found a school for the deaf among the Indian population who were recent victims of measles, the "white man's disease," as they described it.

In 1851, a community was established in Toronto, from whence came those first five missionaries to the Lakehead, thirty years later. A year after their arrival at the Landing, the Sisters came under the authority of the newly-created diocese of Peterborough which then included Northern Ontario. Eventually, in 1937, all of Northern Ontario became part of the diocese of Sault Ste. Marie, and a community of the Sisters was established there.<sup>4</sup>

The Catholic and missionary origins of SJH, St Joseph's Heritage and what eventually became SJCG, are an important and powerful part of the story about to be told. Nobody who has worked, or is working, for the organization

in each of its forms is unaware of the story of the five Sisters and their achievement in founding a hospital, the first of its kind between White River and the Manitoba border, in 1884. It is that memory and that spirit which is today embodied in the mission statement of St. Joseph's Care Group.

Together they underpin its determination to continue to serve the "unmet needs" of the Thunder Bay region in what is now an almost entirely secular world of health care in the province.



The five Sisters of St. Joseph's arrived into Prince Arthur's Landing on the steamboat *Frances P. Smith* on August 26, 1881

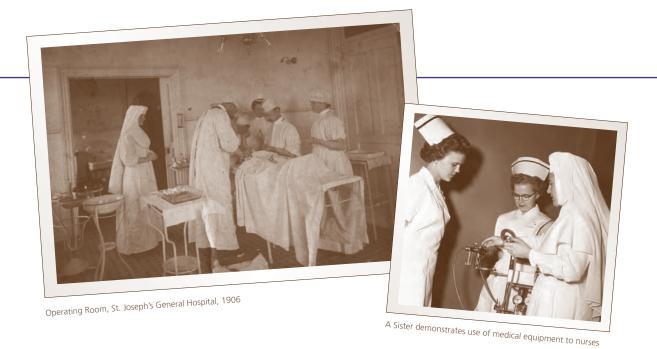
# THE FIRST HUNDRED YEARS

# The First Hospitals

But how did the Sisters come to establish a hospital, especially when their school was doing so well and must have been taking up a lot of their time? Student numbers had grown to 165 by 1883. One reason for this was the developing construction of the Canadian Pacific Railway. By 1882 the line from the Lakehead to Winnipeg was completed and in 1883 construction had begun on the link east to Red Rock. Partly as a result of this, between 1881 and 1891, the population of the two towns at the head of the lake increased by 150%. Rapidly growing numbers of workers on such a huge project in those days spelled the potential for tragedy, especially as the line progressed through the boreal forest and along the shoreline of Lake Superior in Northwestern Ontario. It meant inevitable accident, injury and even death among the workforce as it undertook one of the greatest engineering and construction projects of its time. This was compounded by that other dread partner of such enterprises, which was disease - most particularly typhoid fever. Before the end of 1882 the need for a hospital was being voiced with some concern, as more and more injured workers, many of them the victims of explosions that had misfired on the railway route, were being brought into town for emergency treatment.5



A view from Algoma St. of the hospital (left) built in 1884 and the Convent and Church (right).





A photo of the first hospital building in 1884.

According to the story so often told, one day in the spring of 1883 a CPR worker with a mangled leg was brought into town and the only place that could be found to treat him was in an old shed. Hearing of this, the Sisters had the man brought to the convent and nursed him back to health. There was space in the convent, which had recently been re-built after a fire, with extra rooms for the school. Those two rooms were instead then designated for hospital beds by Mother De Pazzi. In February the following year, Sister Monica was placed in charge of what had become, of necessity and to meet the obvious need, Port Arthur's first hospital, pre-dating by nearly twenty years John McKellar Memorial Hospital in Fort William, which was founded

in 1903. By December 1884 the hospital in the convent had recorded nursing 117 patients. For all that, the facilities available to the existing medical staff at the time were pretty primitive. An unidentified hand-written record from the 1960s, found in St. Joseph's archive, states, "In those early days the Lakehead was without electricity or waterworks. Surgeons carried out delicate manipulations by the light of coal-oil lamps held by the Sisters."

On 8 September 1884 the corner-stone for a new hospital, a two-storey "brick veneer building", was laid on one and a half acres of land adjacent to the convent, which had been donated to the Sisters by the Ontario government on the initiative of the local MPP, James Conmee. The town council having pledged continuing financial support, the Sisters were able to open the building in the spring of 1885. As early as December 1884 the Weekly Sentinel was already calling it "St. Joseph's Hospital."

# THE FIRST HUNDRED YEARS

Mother Monica

#### Mother Monica

Financing the needs of the Hospital was a heavy task in the early years, even as the population was growing. The town council had pledged \$50 a month to the Sisters, but many of those who were treated were on low wages or unemployed. No welfare provision was available for health care in those days, either. But the nuns, led by Sister (after 1887 Mother) Monica, were industrious in seeking funds, and innovative in their methods. One account of these years, written in the 1950s, records:

These were the days when Mother Monica personally conducted hazardous trips up and down the line of construction [of the CPR] to collect in the camps money to carry on her work of mercy... and though... little money was in circulation, the Sisters were never refused their dollar. A person could buy a hospital card for \$5 for which in case of accident or sickness the holder would be taken care of during his stay in hospital without additional costs.<sup>8</sup>

### An early form of voluntary health insurance, indeed.

Mother Monica headed the Hospital from 1884 until her retirement in 1923. Her influence upon the development of St. Joseph's was, therefore, paramount. She oversaw the expansion of the Hospital and its services during a period of very rapid growth of both Port Arthur and Fort William, which together became cities in 1907. Population expanded rapidly, especially in the first decade of the 20th century. Demand for increased health care services was reflected in the building of two more hospitals. First came John McKellar Memorial in Fort William and then, in 1909, a second hospital in Port Arthur, at the corner of Algoma and Dawson St., opened its doors. The Railway Marine and General Hospital would eventually be rebuilt in 1930 as Port Arthur General Hospital. In the meantime, SJH itself grew, from that two-storey edifice of 1885, through various transformations up to 1928.9

A Ladies Aid organization was established in 1895, the forerunner of today's Auxiliary to St. Joseph's Care Group, and from that time forward it was prominent in all fund-raising drives for the Hospital. By 1900, such was the demand for hospital services that the Sisters built an additional three-storey wing to the original structure, which itself received a third floor to match it. In 1904, for the princely sum of \$60,000, a third wing was added, making for an imposing frontage. 1904 also saw signs of the growing influence of the

In addition to her
[Mother Monica] sterling
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be headed by a series of
powerful women.

Hospital, when the Thunder Bay Medical Society "with an Executive drawn chiefly from St. Joseph's Medical Staff" was born (it exists to this day) and a School of Nursing was established.<sup>10</sup>

In 1915 construction began on another, five—storey, wing and when it was completed in 1918 (it was delayed by the scarcity of materials due to the war effort), it made the institution "one of the finest for its size in Canada." The fifth floor housed surgical facilities of the most modern kind. By that time the Hospital could accommodate 150 patients with a staff of fifty. Before the Jubilee of Mother Monica's "entry into the religious life" could be celebrated in 1925, X-ray, pediatric and physiotherapy departments had been added. In 1922 the Hospital received an A1 grade from the American College of Surgeons. Finally, 1928 saw a further expansion take place, at a cost of \$225,000. This achievement was greeted somewhat inelegantly in the Fort William newspaper with the announcement that "Mother Monica has seen St. Joseph's grow from a literal zero to its present noble pile of buildings." In addition, the School of Nursing, having outgrown its original home, was given a new one with the purchase and refurbishment of the Neelin homestead on Court St. Ridge. Eighty secular nurses and nineteen Sisters now

served the patients at St. Joseph's.11

SJH by this time presented an imposing sight, occupying, along with the convent and St. Andrews Church, the whole of the east side of Algoma Street, from today's Red River Road to Camelot St. As Mother Monica's life drew to its close in 1931, she would have every reason to feel proud of her achievement. In addition to her sterling leadership, she had set a precedent for future administrations of the Hospital – that it would be headed by a series of powerful women. One cannot think of another major institution in the region that can make such a claim. As in so many other ways, SJH was ahead of its time.



Photo of first graduating class from St. Joseph's Hospital School of Nursing with Nursing School Director (centre) in 1907.

13



# A Golden Jubilee

development of the Hospital. Further construction now came to a halt for nearly three decades. The years between were to witness the "dirty

1928 marks the conclusion of what can be called the first phase of the

thirties", when the kind of generous charitable donations upon which so much earlier development had depended dried up, and the years 1939-45, when almost all available resources of governments and

individuals were harnessed to the war effort.



Photo of Statue and Plaque Dedication Ceremony on the event of the hospital's 50th Anniversary.

In the meantime, and even in the gloom of the depression years, there was something special for the Sisters and the community to celebrate, when the Golden Jubilee of the Hospital was marked in July 1934.

A jubilee memorial statue of St. Joseph was unveiled on a small piece of land standing between the Hospital and the convent. It was donated by the Ladies' Aid, and on a bronze tablet was written:

As a testimonial of the fifty years of noble and gracious deeds for stricken humanity completed this year by St. Joseph's General Hospital, Port Arthur. Almost the entire span of fifty years was passed under the energetic leadership of the late Reverend Mother Monica who departed this life January 23rd, 1931.<sup>12</sup>

# Seeking "Unmet Needs"

When the Sisters came to Port Arthur, they came as teachers. Within a couple of years they had witnessed the lack of a hospital in the town and so had sought to meet that need, which they had splendidly fulfilled by 1934. They had also, perhaps unsuspectingly, given themselves a special mission in the community. It could be said that, in recognizing that first "unmet need," they had set upon a path that would lead towards the creation of an institution different from its fellow hospitals at the Lakehead. The process, small at first, began with the establishment of the physiotherapy department in the 1920s. A massage department with a "multiple wave generator", the gift of the Ladies' Aid, was established in the jubilee year, to be followed, in 1937, by the creation of a full-fledged Physiotherapy Ward. Already the Sisters were pushing the Hospital in the direction of rehabilitation, which would become one of its defining features in the next stage of hospital expansion.<sup>13</sup>

# THE FIRST HUNDRED YEARS

...the first breath of change was felt in 1937, when the provincial government passed legislation to ensure a measure of accountability to the administration of hospital care, which, in the case of St. Joseph's had always been directly under the control of the Sisters. and largely dependent upon charitable donations plus local government support for the day-to-day running of its operation.

That would begin in the 1950s, in the wake of the post-war boom, when the demands on the health care system of the province were increasing exponentially. The sophistication of equipment and resources in the various fields of medicine (plus their related costs) were all putting pressure on governments to intervene more directly in the regulation, and the health care practices in general, of the province's hospitals.

However, the first breath of change had been felt in 1937, when the provincial government passed legislation to ensure a measure of accountability to the administration of hospital care, which, in the case of St. Joseph's, had always been directly under the control of the Sisters, and largely dependent upon charitable donations plus local government support for the day-to-day running of its operation. From January 1938 the heads of the province's hospitals were answerable to advisory boards and records of the proceedings of the boards had to be maintained. This was but a small step, however. According to Sister Patricia Smith (later Sister Margaret) who came to St. Joseph's first as the Director of the School of Nursing in the early 1950s, "advisory boards met three or four times a year and said nice things to us. But the Sisters ran the show, no question about that." On the other hand, that legislation was a portent of things to come. 14

### Rebuilding the Hospital

As the war came to an end the Hospital had a capacity of 235 beds, including forty reserved for children. A new period of growth began in the mid-1950s. By

then the number of beds had risen to about 500. In 1955 the former Nurses' Residence came down to be replaced on the same site by a five-storey building capable of housing 108 students. It served that purpose until 1970, when the nursing programme of the Sisters was replaced by provincially-governed programmes run from the campus of Lakehead University.

The province's Ministry of Health now began to take a more active role in the organization of hospital care. 1958 saw the establishment of the Ontario Hospital Services Commission (OHSC), which began its work of supervising budgets (for the first time) and delivery



Paediatrics playroom, 1928 wing, 5th floor; student nurses, circa 1955



programmes, the following year. If some people in the medical professions felt any resentment at what they saw as an encroachment on their traditional independence, nobody could deny that this brought with it a potential abundance of funding for redevelopment

Bishop E.Q. Jennings places the 1959 corner stone on the wing completed in 1960 at St. Joseph's Hospital

and for new programmes. St. Joseph's was in the forefront of those hospitals that recognized the opportunities for growth which now presented themselves.  $^{15}$ 

An explosion of new building had begun. In 1958 the original wings of the Hospital, built between 1885 and 1905 were torn down, to be replaced by a new wing on the south end of the facility. It opened in 1960 and included an Emergency Ward, administration offices and a cafeteria in addition to the replacement of some (176), but not all, of the original beds. In addition to this, and already opened in 1959, came a Rehabilitation Centre which housed hydrotherapy, occupational therapy and physiotherapy units. When the Queen and Prince Phillip came for an official visit in May 1959 – the institution's 75th anniversary - it was already ahead of the field in this department. Indeed, from this point onwards rehabilitation of patients, in addition to the more traditional areas of acute care on the surgical wards, started to define the mission of SJH, and to differentiate it from the other two general hospitals in the twin cities. 16

The building boom continued with the decision to replace the remaining older buildings – the 1918 and 1928 wings – and to complete the total renovation of the Hospital by 1967. It became the Sisters' Centennial project, completed on time and representing, along with the earlier renovations of 1958-60, a cost outlay of over \$7 million.<sup>17</sup>

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hydrotherapy, occupational therapy and physiotherapy units. When the Queen and Prince Phillip came for an official visit in May 1959 – the institution's 75th anniversary - it was already ahead of the field in this department.

# THE FIRST HUNDRED YEARS

# Under the Hor right m was so



# Sister Patricia (Margaret)

Under the direction of the OHSC, when Sister Patricia was appointed to head the Hospital in 1959, her title became that of Administrator. She arrived at the right moment, just as the revitalization of the institution had begun. Never was someone more suited to the hour, for she brought with her a veritable dynamism, coupled with an innovative mind and a healthy disrespect for out-dated thinking. She would come to represent a new force in the community. Between 1959 and 1968 she would oversee what George Campbell, the author of the booklet which celebrated the Hospital's centenary year, rightly called "the most thrilling chapter in the history of the hospital" up to that time.

It was not to be solely about bricks and mortar, for any hospital in the region could have re-built in similar fashion, and all of them were improving their facilities, introducing medical innovations, adding departments and raising the expertise of their staff. What was happening on Algoma St. was more substantial than that. The mission to seek and to serve the unmet needs of the community was in the forefront again, and at its head was Sister Patricia (now Margaret) Smith.

In the course of the preparation for this book, a wide range of interviews took place with Hospital administrators, staff, physicians and members of the public. Without exception, those who worked with Sister Margaret and those who knew of her, spoke in admiration. She was described as a visionary – and her influence on this institution and on hospital care in Canada itself – was vigorously asserted. Today she is a Companion of the Order of Canada, and that honour is probably in large part due to her work in Thunder Bay. Dr. Jim

Colquhoun who, at the beginning of his career in the 1950s, became a member of the Hospital medical staff and later Chief of Staff, recalls Sister Margaret as "a superb administrator", who helped to create "the best rehab centre between Toronto and Manitoba." Judy Warwick began a lifelong career at the Hospital as a nurse and then became Director of Nursing. She recalls Margaret as "a very nurturing woman – her life was the Hospital." 18

The new administrator was to prove herself to be an innovator as well. Her legacy to St. Joseph's would be the institution that eventually came to bear her name.



Her Majesty Queen Elizabeth visits in July 1959. Dias is located at Algoma and Cameron Street

# The Special Medical Unit

Sister Margaret believed it [alcoholism] was a disease like any other – capable of treatment – as was drug abuse in general.

The Sister Margaret Smith Centre is today seen as one of the Hospital's proudest achievements. Its origins, however, were controversial, for Sister Margaret proposed to create no less than the first alcohol and drug treatment centre to be located in a general hospital in Canada. At that time there was a powerful stigma attached to anyone who was recognized as an alcoholic. It was deemed to be a sign of weak character, a failure of self-control. Sister Margaret believed it was a disease like any other – capable of treatment – as was drug abuse in general. There were no programmes available in Canadian hospitals to treat such patients, and few enough even in the USA. She was determined to create one and the opportunity came with the rebuilding of the Hospital which had begun in 1959. As a consequence, it had become necessary to close the Obstetrics Department, at first temporarily. However, in March 1967, Hugh Craig, President of the Board of the Hospital, gave the first public hint of what was now being contemplated. "The board is taking into serious consideration the possibility of expanding the care of emotionally disturbed patients and problem drinkers," he stated. In the event, and under the leadership of Sister Margaret, the Hospital replaced obstetrics with an alcohol and drug abuse clinic. The "baby boom" was coming to an end by this time, of course, and Sister Margaret remembers, "There were too many [obstetrics] units anyway, so we had to do it."19

It was not a popular decision. Only the Sisters in the Motherhouse in North Bay approved the idea. But they had the power to do so. Sister Margaret recalls "the medical staff were against it – the very idea of taking what was a brand-new obstetrics unit and turning it into an alcoholic treatment centre, it was beyond [their] comprehension." The government was uncooperative at first, for if such a centre was to be opened it would require provincial funding – and there was no formula that would cover such an enterprise. Legend has it that the redoubtable Sister Margaret spoke "nose to nose" with the premier of the day, Leslie Frost, and informed him that her programme had to be funded by the province. Her own account is a little less dramatic, but nonetheless impressive for that. She says it was the Deputy Minister of Health with whom she talked, a personal friend of hers. She told him that there was a need in the community, that it was part of the mission of the Sisters to meet such a need, and that if there was no programme for financing the treatment

# THE FIRST HUNDRED YEARS



Official opening ceremony June 21, 1967 at entrance to Rehabilitation Centre. From Left: (at microphone) Mr. Hugh Craig, Mayor Laskin, Sister Joan (Rochon) and Sister Florence (Tremblay)

of alcohol abuse in a hospital setting, "we'll call it a special medical unit" to get around the problem. In the first year of its operation, the unit ran without Ministry of Health funding, but by 1968 the Special Medical Unit, operating on the fourth floor of the renovated Hospital, received its government support. In 1972, it became known as the Smith Alcohol and Drug Abuse Clinic. As Dr. Jim Colquhoun recalls, "She single-handedly got [it] up and running."

This would not be the last time that the provincial government gave special consideration to the peculiarly persuasive intercessions of the Sisters of St. Joseph. The Special Medical Unit opened its doors in June 1967, the first of its kind in Canada, and one of the most successful programmes developed by St. Joseph's General Hospital over the years. Since 1997 it has been called the Sister Margaret Smith Centre.<sup>20</sup>

The Special Medical
Unit opened its doors in
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## New Programmes, New Administrators

Sister Margaret left the Hospital in 1968, to be succeeded by the almost equally-impressive Sister St. Julia (now Leila) Greco. She, too, has left an extraordinary legacy to the institution, in the shape of St. Joseph's Heritage, which was her vision and her almost herculean achievement. But that story – which is a special one – deserves, and will receive, separate attention in a chapter of its own.

Under Sister Leila, who served from 1968 to 1978, a wide variety of new programmes were introduced into the shining new edifice on Algoma St. Day Surgery came in 1971 and the Special Medical Unit was re-housed in the old Nurses' Residence, in 1972. Ambulatory Care was established in that same year. Another special unit was established in 1974 for the emergency treatment of patients with very severe drug abuse problems. Housed separately on Camelot St., it was named the Lewkin Detoxification Centre, after its first Director, Dr. Dij Lewkin. An Audiology Department was added in 1976, and Palliative Care was introduced during the brief administration of Sister Winnifred McLoughlin, in 1982.<sup>21</sup>

At the same time as these and other programmes were being introduced, the number of active treatment beds in the hospital was in decline. By 1984 the figure was 170, and even more significantly, the Pediatrics Department was working only to a 50% capacity – the consequence not only of the decline in the birth rate, but also of the loss of obstetrics in 1967.<sup>22</sup>

When Sister Marie McGirr became the Executive Director of the Hospital in 1983, just prior to the celebration of its centenary, further change was in the

#### St. Joseph's Hospital School of Nursing 1904-1970

St. Joseph's School of Nursing (originally known as St. Joseph's Training School) was first established in 1904 with Miss Elizabeth Regan serving as its first Director. The students lived in a portion of St. Joseph's Hospital and the first class of six students graduated in 1907. In 1928, the Neelin home was purchased and converted into the first Nurses' Residence. As St. Joseph's Hospital expanded, so did the nursing school enrollment and the need for a larger residence was established. In 1954, the cornerstone of a new Nurses' Residence was laid on the site of the Neelin home and was officially opened in 1955. The new building could accommodate 108 students and provided a home-like space for living and classrooms for learning. The new residence was fondly regarded as "the halls of learning".

In 1968, through the efforts of a joint Planning Committee, comprised of representatives from St. Joseph's General Hospital, Port Arthur General Hospital, McKellar General Hospital and Lakehead University, the Lakehead Regional School of Nursing was opened, resulting in the phasing out of the individual hospital-based nursing schools. The last class from St. Joseph's Hospital School of Nursing graduated in 1970. Over the nursing school's 66 years, 845 students graduated.

After the school's closure, the building functioned as an ancillary building that housed clinics and other associated services. In 1972, the Smith Alcohol and Drug Abuse Clinic (later renamed the Sister Margaret Smith Centre) relocated from the hospital to the former Nurses' Residence. The Sister Margaret Smith Centre vill relocate once more in the fall of 2009 to a modern, state-of-the-art facility and the land of the old Neelin home will give rise to yet another health care building. In 2010, construction will begin on a new Mental Health Rehabilitation Program which will be a new wing added to St. Joseph's Hospital.

Quod Minimus Mihi Fecisti Matthew 25:40 "Whatever you do to the least, my brethren, you do unto Me."



St. Joseph's Hospital School of Nursing art card

air. In the conclusion to his brief history of the first one hundred years, George Campbell stated "It is impossible to predict what St. Joseph's Hospital will face in this, its second century..."<sup>23</sup>

Had he but known what was in fact to come, he along with many others in the administration, the staff and the community at large, would have been truly astonished.

# FRIGHTENING & EXCITING TIMES

# A Birthday Party

1 984 was the Hospital's centennial year and that historic event was duly celebrated. Laurie Hill, who split her duties as librarian with that of media relations, calls it "a crazy year!" Events to mark the anniversary took place almost every month up to September. "Oh we did all kinds of things", she recalls. On 11 September, The Chronicle-Journal included an eight-page supplement with photographs of the Hospital in three of its stages of development – 1905, 1946 and the contemporary facility. On its inside pages it told the history of the institution, and outlined in much detail the various medical units and programs that the Sisters had helped to create. On that day an open-air birthday party was held on the Hospital parking lot with a raised dais for the many dignitaries in attendance from church and provincial governments. Premier William ("Bill") Davis himself

News Release - 100th Anniversary, 1984



NEWS RELEASE

Today we are celebrating a very special occasion - the 100th anniversary of Thunder Bay's first hospital - St. Joseph's General Mospital.

On September 8, 1884, the cornerstone for the Hospital was laid. The single building, three storey facility had a capacity for 25 patients. After 100 years of changes and development; we see the Hospital as it is today, a modern health care facility with 180 beds and many day care programmes.

Premier Davis has joined us as a special guest for our birthday party, along with the Mayor of Thunder Bay, the President of the Ontario Hospital Association - Peter Carruthers; the General Superior of the Sisters of St. Association - Sister Mora Mullen and winners of the Centenary Book Mark Contest - Joseph - Sister Mora Mullen and winners of the Centenary Book Mark Contest - Marketin Reid, Ist prize; Clara Castellani, 2d prize; and Christina Isaksen, Marketin Reid, Ist prize; Clara Castellani, 2d prize; and Christina Isaksen, and prize.

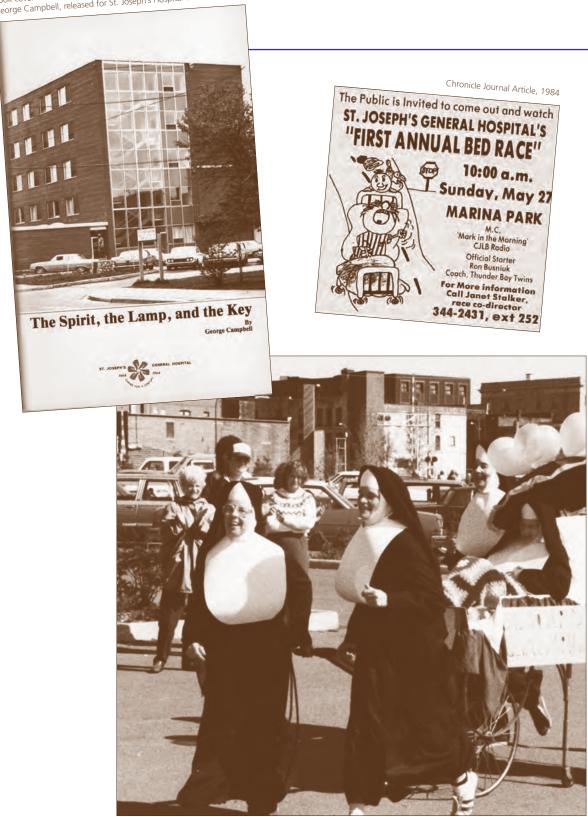
As a 'real' birthday party, along with the speeches and formal presentations, we could not forget the balloons, the singing of "Mappy Birthday", and of course, sharing some birthday cake.

The Board of Directors, Sisters of St. Joseph, and staff and volunteers of St. Joseph's Hospital are proud of our history and join together today to celebrate "Caring for a Century"!

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graced the occasion, which caused Laurie Hill all kinds of protocol challenges. The dais was limited in size, so only a strictlydefined number of important people could be accommodated - and it did not include the MPP for Fort William, Mickey Hennessy. She recalls that the redoubtable member, denied a central role in the proceedings, "picked a chair up, hauled it onto the stage and sat down." It didn't matter - the event was a great success.1

Book cover of "The Spirit, the lamp, and the Key" written by George Campbell, released for St. Joseph's Hospital 100th Anniversary.



Team of Sisters participates in the 1st Annual Bed Race

# Frightening & Exciting Times

#### "A Balkan War"

In the words of Jim
Foulds, who was the MPP
for Port Arthur from
1971 to 1987, the rivalry
between the hospital
administrations "was
almost like a Balkan War."

Nevertheless by the middle of the 1980s trouble was brewing for all the hospitals in Thunder Bay, not least at St. Joseph's. Over the years, three acute care hospitals had emerged. Two of them, Port Arthur General and St. Joseph's, stood not much more than a kilometre apart on the north end of the city. A third, McKellar General, had been built to serve the old city of Fort William. Also in Fort William stood Hogarth/Westmount Hospital which was a chronic care and rehabilitation facility. There was also the provinciallyoperated Lakehead Psychiatric Hospital (LPH). All five of them now served a population in the new city of approximately 100,000. In the middle of the pack stood SJH, a Catholic institution with a strong sense of its separate identity and its "mission", living in what was by this time a largely secular world of hospital care, funded by the provincial government, through the Ministry of Health. The amalgamation of the original cities had by no means softened the natural rivalry between the hospitals (which had always existed) and there was little doubt that the duplication of services that had resulted added significantly to the cost of delivery to the people of the city and region. To a government that was becoming increasingly aware of escalating budgets in the health sector (and perhaps also to the public at large), some kind of rationalization of hospital services seemed inevitable. This was not only a local, but a province-wide problem. In the city of Thunder Bay, however, it was always more than a simple issue of hospital rationalization. The memory of two separate cities with separate hospitals was added to the mix. In the words of Jim Foulds, who was the MPP for Port Arthur from 1971 to 1987, the rivalry between the hospital administrations "was almost like a Balkan War."2

This is not to deny that the hospitals were working diligently to find some way out of their difficulties. Indeed, Dr. Geoff Davis, presently the long-serving Chief of Staff at St. Joseph's, asserts "There was never a lot of rivalry between the physician groups" at the hospitals. But it would be the devil of a difficult job to find a solution to the problem of rationalization, and it would take more than a decade to achieve.<sup>3</sup>

Keith Jobbitt

... "it wasn't reasonable to have three acute care hospitals functioning with the high levels of costs" that this involved. It was therefore relatively easy to come to the conclusion that what was needed in Thunder Bay was "a one hospital concept."

Keith Jobbitt

## The Joint Hospitals Planning Council

The first serious attempt to resolve these issues came in 1984. It was a local initiative, with apparently no overt political pressure behind it. The three acute care hospitals, along with Hogarth/Westmount and LPH, each appointed three senior representatives to a Joint Hospitals Planning Council (JHPC). Its role was to address the "thorny problems" involved and establish "trust, understanding and effective communications" between the participants. According to Keith Jobbitt, who sat on the board of SJH in those days, it was readily recognized that "it wasn't reasonable to have three acute care hospitals functioning with the high levels of costs" that this involved. It was therefore relatively easy to come to the conclusion that what was needed in Thunder Bay was "a one hospital concept." SJH and Port Arthur General agreed to a "dialogue" to "explore the rationalization of services in the North ward," as part of the process leading to that end. This, according to Guy O'Brien, then the Chair of the Board of SJH, signaled "a new direction in the traditionally independent and parochial development of hospital programmes in this city."4

By all accounts, rationalization of services between Port Arthur General and SJH was undertaken with some good will on both sides. After all, it had already begun with the abandonment of the Obstetrics Unit by St. Joseph's in 1967. In retrospect, Don Caron, who served on the board of the Hospital from the mid-80s and was Chair from 1990-93, thinks "that was the beginning of the transition" of St. Joseph's into its present identity. Eventually, pediatrics would follow, albeit much less willingly, especially for the nursing staff, who loved the presence of the children. Nevertheless, these concessions came very slowly. What were described as "frank" discussions took place in the JHPC, but a report to the board of St. Joseph's in 1985 gave a taste of their true nature when it stated "Some of these meetings went on for virtually indecent lengths of time." 5

The meetings with the other hospitals brought into the open an issue that had always lurked beneath the surface of the willingness of SJH to take part in the exercise. It was a Catholic institution and still very much under the influence of the Sisters who, until 1990, always provided the Executive Director of the Hospital and on the board of directors of which there was consistent and strong representation. In 1985 the board heard from its Planning Committee

# Frightening & Exciting Times

of "the need to consider the organizational structures that will be necessary to the maintenance of the confessional nature of St. Joseph's Hospital." Delicately-phrased, it nonetheless spelled out the dilemma. Could the Catholic mission of SJH survive if it was to become part of a "one hospital concept?"

In 1985 a first step towards that goal was recommended by the JHPC: "one board to manage the three acute care hospitals," plus Hogarth/Westmount. Guy O'Brien now put it bluntly to his board: "...in the long term, the consideration of any one board concept will present... perhaps the most critical decision to affect our hospital in its one hundred-year history." The issue, of course, but still unmentioned in the minutes of the board of directors, was abortion. If there was to be a single board governing all hospitals at the Lakehead (and at the time this seems to have been what was meant by the "one hospital concept"), would the medical staff at one branch of the new institution be able to opt out of offering that particular service to its clients? And if it could not, without abandoning its principles, what future was there for SJH?<sup>7</sup>



#### Catholic Health Care



Sister Miriam Downey

In 1985 the mission statement of the Hospital read, in part, that its services were "permeated by the Judeo-Christian tradition." It offered "health care based on a respect for life and a belief in the value and dignity of each person." This philosophy, in the words of Guy O'Brien, "necessitates particular ethical considerations in the treatment of patients." Concerns were being expressed, according to a morals and ethics committee report to the board, "regarding Catholic hospitals having to provide abortions in geographical areas where there were no other hospitals." It was clear that members of the board, many of them (interestingly enough) non-Catholics, were foreseeing trouble ahead in the move towards a single hospital. They had entered the negotiations in the JHPC with some "reluctance" in the first place. When that body formally recommended the merger of the boards of the acute care hospitals and Hogarth/Westmount, St. Joseph's opted out. The Executive Director at the time, Sister Miriam Downey, stated that it had become clear that "if St. Joseph's General Hospital is to fulfill its mission as a Catholic Hospital, we could not join the merged Board." On 14 January 1987 the board made the decision official in a resolution which firmly stated that SJH must "continue to exist as an acute care hospital corporately separate from any amalgamated board governing other hospitals in Thunder Bay."8

In the immediate future, however, nothing came out of the recommendations of the JHPC, so the problem was deferred. But when the next round of discussions over the future of hospital care in Thunder Bay came along, this time under pressure from Queen's Park, the experience of that planning council would surely be borne in mind. If St. Joseph's was to remain an acute care hospital independent of the General and McKellar, it would have a problem in any local re-organization of hospital services. Yet, as Shirley McKevitt, who was Chair of the Board in 1993-4, recalls,

"We all wanted our hospital to be the survivor."9

# Frightening & Exciting Times

#### The Pressures Mount

Towards the end of the 1980s, other issues were driving the agenda towards some form of rationalization. Not the least of them was financial. Hospitals across the province were finding it increasingly difficult to maintain services within their existing budgets. The Minister of Health, Elinor Caplan, noted in June 1988 that 96 of 190 hospitals in the province were forecasting deficits for the coming year. Sister Miriam announced two weeks later a projected deficit for 1988-89, albeit of just \$120,000 (which eventually turned into a surplus of \$714,000 as a result of cuts in all departments), but the message that accompanied that figure told of the new reality. "The increased activity, the pressure of unmet needs, and our commitment to a high quality of care, have stretched our resources to the point where we must retrench, reassess what we are doing, priorize, and reduce service of low priority." 10

Department heads had been asked to reduce their budgets by 5% and some temporary bed closures were to take place during the summer months. In her report to the board earlier in the year, Sister Miriam had been more explicit, and probably reflected the thinking of most hospital directors at this time: "The dream of universal, affordable health care which motivated the planners of our present system in the 1940s is fading... The open-ended 'more is better' concept cannot continue because costs are rising faster than our ability to pay." 11

In October, the health minister stated that funding for hospitals was in for a "major review," and that work on a long-term plan to that effect would begin in 1989. In that year all hospitals were told by the ministry that no projected deficit budgets would be approved for 1990 and that "tough decisions" would be taken if the directive was not followed. It could not have been clearer that financial pressures were driving the system towards a major province-wide rationalization. Sister Miriam would announce, in a news release of June 1989, that such additional recently-legislated costs as pay equity and workplace health regulations were partly responsible for this. What is particularly interesting about this release is what then followed, as she drew attention to the new world of health care - an aging population with high expectations of "free and universal service" on the one hand, and "a society where stress, poverty, apathy, mental and emotional illness are increasing." Sister Miriam concluded by declaring that these developments would have

"The dream of universal, affordable health care which motivated the planners of our present system in the 1940s is fading ....
The open-ended 'more is better' concept cannot continue because costs are rising faster than our ability to pay."

Sister Miriam

deep implications for the very future of St. Joseph's General Hospital. "Today's major health problems are chronic rather than acute", she wrote. Although she was no advocate of a change of role for the Hospital, she had, perhaps unknowingly, suggested a possible future, outside the field of acute care.<sup>12</sup>

### New Initiatives in Tough Times

Despite the questions that were being raised about the future, and despite the hospital funding crisis that seemed to be looming, the Hospital remained in pursuit of its mission, to seek and to respond to "unmet needs." Even as Sister Miriam had announced the necessity of retrenchment she noted that a new department had been established in October 1987. The Behavioural Sciences Centre was designed to provide non-medical services to outside agencies who solicited them. This would include "assessment and consultation services," such as an employee assistance programme which was designed for, amongst others, the City of Thunder Bay staff. SJH would eventually become the largest provider of this service in the region.<sup>13</sup>

On 13 October 1989 the Balmoral Centre was opened by the Minister of Health herself, signaling its importance for Northwestern Ontario. It replaced the Lewkin Detoxification Centre, formerly housed near the Hospital. Now it was given a brand new facility close to Confederation College. The 22-bed building was to offer non-medical care for men and women in an acute stage of withdrawal from alcohol and drugs. Caplan stated that the centre "marks a milestone in the history of the treatment of alcoholism by St. Joseph's General Hospital." This had begun, of course, with the creation of the Special Medical Unit.<sup>14</sup>

A Reactivation Unit was also being proposed by this time and would eventually be opened in October 1991, on the fourth floor of the Hospital. This would provide services to older adults "who have experienced a recent decline... due to progressive debilitation and/or physical de-conditioning." Each of these developments and programmes illustrated how far from conventional acute care hospital services SJH was prepared to extend its reach, even in tough times. The emphasis in all of them was rehabilitation, a branch of medical care that was under-represented in most acute care hospitals in the province.<sup>15</sup>

This [Reactivation Unit] would provide services to older adults "who have experienced a recent decline... due to progressive debilitation and/or physical deconditioning."

# Frightening & Exciting Times

#### Carl White



Carl White

Until 1990, the Hospital had been led by a series of outstanding women, all of them members of an order of Sisters which, in a reflection of the temper of the times, was now rapidly diminishing in numbers. As Sister Miriam's term was coming to an end, it was evident that there was no longer a Sister available to take on the mantle of Executive Director. It was time to turn to the laity for the leadership of the future, and a future which was clouded with uncertainty. The man chosen was Carl White, who had been at the Hospital since 1982 and was already the Assistant Director. He remembers an interview for the post which lasted almost a full day. After about four hours Guy O'Brien asked him what would be the vision for the future that he would recommend to the board? "I took a sip of water. A trap door could be opening up in front of me. My predecessor had believed that we should always be in acute care. I outlined what we are today." What St. Joseph's is today is a "complex care and rehabilitation" hospital. This is a far cry from acute care but, as White says, "I knew in my heart it was the right answer." The implications of that answer were to reverberate through the institution for the following nine years, effecting a complete transformation of services and a change to the very nature of St. Joseph's General Hospital.<sup>16</sup>

On 15 August 1990 White took up his duties as the first lay person appointed as Executive Director of the Hospital, accepting "this mandate as a sacred privilege." Even as he took office the Hospital was predicting a deficit of \$350,000 for his first year in office, and the "one hospital concept" was back on the agenda. Perhaps he should have been daunted by the prospect before him. The suspicion is that he relished it. For Carl White would prove himself to be not only an unconventional leader, but also an inspiring one with a gift for delegation which was allied with a strategic sense second to none. As he took over the helm, the Chair of the Board forecast that "the challenges facing us are both frightening and exciting times in health care in this city." <sup>17</sup>

### From Acute to Complex and Rehabilitation Care

The direction that White had proposed for the Hospital, which would take it out of the acute care field altogether, was not his inspiration alone. As has already been suggested, that path had been laid over many years of development. By 1990, it did not require the strategic sense of a Carl White to inform the Sisters of St. Joseph what the lay of the land was. The move towards a single general hospital in the city, however it might be organized, would always threaten the "odd man out" in the triad of acute care facilities, and as a Catholic institution living almost next door to an existing general hospital, SJH had every reason to feel vulnerable. The abortion issue already loomed large in the concerns of the Hospital leadership, and it might well have been seen by the other institutions as reason enough for the exclusion of a faith-based institution from any proposed solution to the general dilemma of an over-abundance of acute care in the city.

But these were essentially negative reasons for concern. There were some strong positive reasons for a change of direction as well. Not the least of these was the mission and history of the Sisters themselves. From the outset, they had responded to unmet needs in the community. The very founding of the Hospital had come from such a need – to nurse back to health those railway workers on the CPR line over a hundred years before. Since then, SJH had been adding new departments to its services that, albeit they may have been found in other acute care hospitals, had not been developed so extensively, nor with such growing expertise. The growth of rehabilitation services from the 1920s onward, was a case in point. The example laid by Sister Margaret Smith in successfully challenging the Ministry of Health to fund the Special Medical Unit was proof, if any was needed, of the willingness of the Sisters to look outside the traditional fields of hospital care – and to make them their own.

Carl White was not suggesting something that the Sisters and the board had not already begun to envisage. Some members of White's selection committee suspected that their choice of Executive Director was one already approved by the Sisters for that very reason. As one board member has stated, "the Sisters do not impose their will. They leave the board independent... But they always know what they want." Another member of the committee states "I knew that this fellow was somebody whose 'cut of his jib' they liked." <sup>18</sup>

The very founding of the Hospital had come from such a need – to nurse back to health those railway workers on the CPR line over a hundred years before. Since then, SJH had been adding new departments to its services that, albeit they may have been found in other acute care hospitals, had not been developed so extensively, nor with such growing expertise.

# Frightening & Exciting Times

#### A Formidable Team



Sister Bonnie MacLellan

Foremost among the remaining Sisters active at the Hospital, and one who had been on that selection committee, was the Director of Nursing, Sister Bonnie MacLellan. As was the case with Sister Margaret Smith in the sixties, her influence on the development of St. Joseph's in recent years has been palpable. Dr. Chandar Rao, who was Chief of Staff at the Hospital from 1987-91, calls Sister Bonnie "a supreme head nurse... a real go-getter." Tracy Buckler, the current President and Chief Executive Officer, claims her as a "mentor" and "absolutely a presence." Carol Morgan served as Executive Secretary at the Hospital for twenty years, and says "she just has a passion; it's amazing to listen to her." A former Chief of Staff, Dr. John Malloy, describes Sister Bonnie as "the power behind the throne." Together with Carl White, they made quite a formidable team.<sup>19</sup>

Carl White himself was a "presence" of a different sort. Rough-cut, loquacious, often aggressive, always open. "Carl never had any hidden agendas," says Carol Morgan, "he truly, truly has a feeling for people who are under-privileged." Tracy Buckler remembers "an absolute leader and lots of fun! He had delegation down pat." Dr. George Morrison, who also served a term as Chief of Staff says he was "always impressed by [Carl's] clean desk. He delegated... but he always seemed to know what was going on." 20

### Navigating Troubled Waters

The task before the new leadership of the Hospital was the difficult one of achieving their newly-defined role for SJH out of the complex politics of hospital re-organization in Thunder Bay. Four facilities (five if the LPH is included) were struggling to find common ground and now the provincial government was threatening to do the job for them. It would take talents of a special kind for White and MacLellan to manoeuvre St. Joseph's through these troubled waters into the safe harbour of complex care and rehabilitation.

In 1991, in his first report to the board, White wrote that he had participated in discussions with the other hospitals on rationalization of services under a new single acute care hospital. He stated that SJH had supported the concept "knowing that [it] will change our focus of health care delivery." But,

seizing on the example of the Sisters themselves, he asserted that this was an opportunity "to move on to fill the gaps left by the development of a new hospital."<sup>21</sup>

#### The Hospital Services Review

The process of merging the hospitals in Thunder Bay began in earnest with the establishment, under the direction of the Thunder Bay District Health Council (DHC), of a 22-member task force, in June 1993. The membership was drawn from local and regional communities and the five hospitals in the city. SJH was represented by Carl White, Sister Bonnie MacLellan and the Chief of Staff, Dr. George Morrison. As the Chair of the board reported, "We have now entered the Health Services Review process with the understanding that the Catholic philosophy is an issue that cannot be changed." White remembers the meetings with mixed feelings. At times, he says, "it was just awful... There were those who said simply there's no place for St. Joe's... People were spitting mad at each other." On the other hand, he admits that the work of the Review was extraordinarily successful. When the report of the task force went to the DHC in June 1994 it recommended a "two hospital corporation" model for Thunder Bay. One would administer acute care, in the first place between the Port Arthur General and McKellar (and later perhaps at a single site). The second would oversee rehabilitation and chronic care services at SJH, and it was recommended that every attempt be made to "accommodate the operational philosophy of St. Joseph's General Hospital."<sup>22</sup>

The board of St. Joseph's accepted the recommendations of the Review immediately and stated it would now "move into the rehabilitation/chronic care stream of business." The two remaining acute care facilities formally merged their operations as Thunder Bay Regional Hospital on 1 April 1995. These decisions were made with good will between the three hospitals, but alas with the significant lack of support of Hogarth/Westmount. This was not altogether surprising under the circumstances, as that hospital was the existing provider of chronic care in the city. Despite this, the President of what had become the Joint Medical Staff of Port Arthur General and SJH reported somewhat optimistically, "everything has come to a peaceful resolution." <sup>23</sup>

# Frightening & Exciting Times

The two remaining acute care facilities formally merged their operations as Thunder Bay Regional Hospital on 1 April 1995 Well, not quite. Neither Westmount nor the LPH were willing to enter into an "implementation agreement" to put the recommendations of the Hospital Services Review into effect, and that left many questions about the future of hospital care in the region unanswered. Final decisions on the whole tricky issue would have to await the decisions of a more formidable body, which the province was in the process of setting up, "to establish an integrated, coordinated, and sensibly organized system of health and health care services" across the province.

#### Hospital Restructuring Begins

The Health Services Restructuring Commission (HSRC) was established on 1 April 1996. To this body eventually would go the report of the Thunder Bay DHC, which included the recommendations of the Hospital Services Review. The terms of reference of the HSRC would include the power to:

Make decisions on restructuring of hospitals, including the provincially operated psychiatric hospitals, by directing hospital closures, amalgamations, program transfers and any other actions considered necessary to implement hospital restructuring.<sup>24</sup>

In retrospect, Carl White looks on the work of the DHC review as a significant milestone on the path to a new SJH: "We really made it easy for the Commission." Most of the recommendations included in the local review would find their way into the report of the HSRC. At the time, however, there was no guarantee as to what the final decisions would be – especially for the future of SJH. But one stroke of good fortune came early on in the process. The northwest region of the province was designated to be the first to come under the scrutiny of the Commission. Confident to the end, but perhaps with an element of bluff behind him, White said to those who worried for the future of St. Joseph's, "If you were a betting man, would you bet they'd close the first Catholic hospital they ran into?"

Chronicle Journal 'City and Area' Article



The problems are largely the same; the proposed solutions are largely the same and from the pessimism expressed by professionals and consumers at the forum, government inaction is also expected to

be the same.

"It's so frustrating," said the woman.
About 100 people packed the Thunder Bay Multicultural Association headquarters to hear nine local health care professionals and leaders tell MLA Taras Kozyra (L — Port Arthur) and Health Minister parliamentary assistant Ken Keyes what they thought about the government's health care proposals for the province.

Kozyra noted that health care spending has become Ontario's biggest expense. One in three tax dollars is spent on health care and the proportion is rising rapidly.

Ten years ago Ontario spent \$4 billion on health care. This year it will spend \$13 billion. Canada spends more per capita on health care than any other country. It spends twice as much as Great Britain, he observed.

Despite increased spending in the last decade.

Observed.

Despite increased spending in the last decade, said Keyes, inequities in health care exist across the province and the government's paper hopes to find solutions to that distribution problem. A shortage of doctors in the North is one of those inequities.

A nurse from the Lakehead Psychiatric Hospital said,that after this summer, there will be one psychiatrist to service all of Northwestern Optaria.

Ontario.

Dr. Jeff Davis, president of the Thunder Bay Medical Association, said he understood there would be two psychiatrists, down from an existing seven. By comparison, the provincial average for a population the size of Northwestern Ontario is 28, he noted.

"Dollars aren't the answer." he maintained. Some of the psychiatrists who are leaving the city must do so in order to receive training required by the Ontario College of Physician and Surgeons which licenses them.

Censes them.

He said that system of training needs to be changed.

A doctor who served her residency in the North blamed the government for cutting back on the number of residents. Keyes denied the

A woman from Marethon said she disputed the government's claim that there are plenty of doctors in Ontario, By July 1, she said, there likely won't be a single permanent doctor located between Sault Ste.

As these events were taking place, and surely as a means of strengthening both Catholic health care in the city and the move of SJH into a new field of endeavour, another merger was taking place. St. Joseph's Heritage, Sister Leila Greco's almost single-handed creation, and a longterm care facility that had been hailed from its inception in 1979 as a model for the care and future living of the elderly, had existed as an institution corporately separate from the Hospital from its earliest days. Now it had been decided to bring it back under the umbrella, not of the Hospital, but of a new corporation that would be called St. Joseph's Care Group.

It is time to turn our attention to this unique institution, which celebrates in 2009, its own anniversary of thirty years of service to the elderly in the community of Thunder Bay.

It is an extraordinary and inspiring story.

# CE FOR

#### St. Joseph's Manor Project

n 1967, Sister St. Julia (Leila Greco) came to SJH to work with Sister Margaret Smith. The following year she succeeded her as Administrator of the Hospital. According to Sister Leila, in the early 1970s the provincial government, seeking to finance more nursing home beds in the city, approached the Hospital to persuade it to move into that field. On presenting the proposal to her board, she recalls that it responded positively, and the Sisters also agreed to go ahead with the idea. Sister Leila today suggests that she herself was rather diffident about the idea, because "I had enough on my plate, so I did not present it favourably to the board." Given the history of the project and the influence she was to have on its development, this seems an unduly modest statement. But what Sister Leila came to envision was not a traditional nursing home for the elderly, the kind that in her opinion "warehoused" the old and the sick, but "a complex [operation] so [they]

Chronicle Journal Article, May 3, 1976

# Canadian Newspapers Company Limited

177 Arthur St., Thunder Bay, Ont. J. Peter Kohl, Publisher and General Manager MONDAY, MAY 3, 1976

# St. Joseph's Manor Project Will Bridge A Gap

Because it will serve a need which is met by no other institution in Thunder Bay, there is every hope that the St. Joseph's Manor project will get under way this fall as its proponents predict it will. The project is unique in design and function and when completed it will be a fine addition to the list of facilities available to the city and district's elderly people.

The project will consist of a

and district's elderly people.

The project will consist of a large, six-storey senior citizen's complex to be located on the beautiful, sprawling seven-acre property of St. Joseph's Manor on Red River Road. The complex will include 184 apartments, a 108-bed nursing home and a geriatric day care centre.

mentre.

Basically speaking, the project will bridge a gap that is now present in Thunder Bay's facilities for the aged. And there is the gup between the senior citizens apartment complex whose inhabitants are capable of being fully independent and the chronic hospital where patients are totally dependent on the help of others.

There are a lot of senior citi-

ent on the help of others.

There are a lot of senior citizens who are capable of a certain amount of independence and who can get about by themselves quite well. However they do suffer from some degree of infirmity brought about by the natural aging process and must rely partially on the assistance of other people. Perhaps they have acquired a diabetic content of the second of the second of the people.

of insulin. They may have a heart condition and have to be able to summon help in a hurry.

The St. Joseph's Manor complex will cater to the needs of those people who require a blend of independence and institutionalization. They will live in the apartment building portion of the complex, enjoying the amount of privacy they are capable of. For example, kitchen facilities will be provided in each room so they can do their own cooking.

At the same time, there will be ready assistance at arm's length if they need it. There will be a staff medical personnel on the premises if they require regular attention or suddenly fall ill.

Some of the apartments will be built for two or three people and the fact that a roommate is there to help them if they need it will be a source of comfort to those in delicate health or who simply require help in getting dressed. According to a booklet published by the St. Joseph's Manor project, there were 1,300,000 Canadians who were 85 years of age and over. By 1971, this figure had risen by 23 per cent to 1,710,000 and by 2001 it is expected to reach 3,100,000, an increase of 2.1 per cent control of the st. Joseph's Manor Complex here.

Facing statistics tike these, the urgency of building places like the St. Joseph's Manor Complex becomes readily apparent. Its complex by awaited.

wouldn't be isolated." She would oversee the birth of St. Joseph's Heritage.1

What came to be called the St. Joseph's Manor Project turned that initial proposal into something very much larger, and altogether unique in North America. The Hospital board decided to expand its normal role "to include services beyond those ordinarily provided in an active care general hospital." It made this decision from the realization that "factors such as housing, recreation facilities, education and employment opportunities directly influence the individual's well-being and, therefore, his health in the broadest sense of the word." What the board and Sister Leila proposed was to offer "alternatives to long-term institutionalization."<sup>2</sup>

By the time the Manor Project had been fully completed it would consist of the 108-bed Bethammi Nursing Home, the P.R. Cook apartment building with 181 units, designed for assisted living for the elderly and

The Times News Article on The Wiley Family Mansion April 3, 1978



disabled, and the (eventually to be named) Frank Murphy

Community Centre, which housed a wide

range of activities for both the resident communities and the broader general public. A "home-like environment" would be provided "where independence is encouraged, and self-worth and self-respect retained." The complex as a whole would include a wide array of facilities, including a swimming pool, a fine dining restaurant, a coffee shop, day care centre, library, chapel, corner store, squash court, gym, bowling alley and other recreational facilities, plus medical and dental offices. Instead of isolating the elderly, it would be designed to bring the community as a whole together with the residents. Built on the extensive grounds of St. Joseph's Manor House, formerly the impressive home of the Wiley family of Port Arthur, but by then in the possession of the Sisters of St. Joseph, it was truly an extraordinary vision – and way ahead of its time. And "vision" is the right word to use, for, as Sister Leila herself says, "The Holy Spirit just enlightened me what should be there." She wanted to build "just a little city, you know."

...as Sister Leila herself says. "The Holy Spirit just enlightened me what should be there." She wanted to build "just a little city, you know."

#### Financing the Dream

Such a complex of facilities required equally complex funding arrangements. The land and the Manor itself were donated by the Sisters. A significant proportion of the building costs for the apartments and the community centre (but not the nursing home component) came from the federal coffers through the Central Mortgage and Housing Corporation (CMHC). Other mortgage arrangements were handled through the Canadian Imperial Bank of Commerce (CIBC) at preferred interest rates. The Ontario Development Corporation (ODC) "piggy-backed a rent-supplement component" onto the project, enabling nearly 50% of the housing units to be let at "rent-geared-to-income" rates, for those who could not afford the market price. The Sisters themselves made a significant donation to the project, as well as under-writing it with loans. A fund-raising campaign brought in \$2.5 million from the community. Finally, in June 1977, the Ontario Ministry of Culture and Recreation announced a Wintario grant for the project of \$1,589, 220. By the time that was announced, construction had already been under way for six months.<sup>4</sup>

# A PLACE FOR ALL SEASONS

The driving force behind the dream was clearly Sister Leila, but equally strong and by her side was P.R. (Jerry) Cook, who had been on the board of the Hospital before coming onto the St. Joseph's Heritage Board of Management in 1976. It was felt at the time that the latter should be created separately from St. Joseph's Hospital itself. Greco and Cook, in the opinion of Alan Cox, who was Regional Manager of Ontario Housing in Northwestern Ontario, "were basically unstoppable." Cox had close dealings with the operation throughout the building years and he was struck by how much influence the Sisters had with the provincial government itself:

Sister Leila didn't mess around. She went directly to the premier of the day... My marching orders [were] to do everything in my power – beyond my power – to make this project work. This was probably the most politically-influenced project I worked on in thirty years of development of social housing.

Jim Foulds also remembers the Sisters as people who were "worldly wise and knew their way around politics... One of the things the Sisters of St. Joseph

were really good at was lobbying."

In order to justify the size and cost of the project, particularly the apartment complex, Cox, who was pretty new to city and region, was required by Toronto to survey the need for assisted housing of the 60 to 65 year-old resident cohort in the city. He sent out 13,300 questionnaires, and, when the response was analyzed by a private company, it came up with a figure that was about half the number of units that were being projected by the Heritage leadership. Cox recalls:

That didn't meet with a lot of smiling faces [from] Sister Leila and Jerry Cook... but the building got built and the rent-geared-to-income is still functioning and right now there's a waiting list, and they have no problem filling it... Sister Leila had a vision to serve her congregation... and you knew it was going to happen.



The Premier of Ontario

Parliament Buildings Queen's Park Toronto, Ontario M7A 1A1

November 10, 1979

It is with the greatest of pleasure that I extend through my good friend and colleague, the Honourable Alan Pope, my warmest greetings and congratulations to the Sisters of St. Joseph, the Board of Directors of St. Joseph's General Hospital, and all those in attendance as, today, you mark the Official Opening of St. Joseph's Heritage.

The senior citizens of Ontario are among those who have given deeply of their hands and hearts, spirit and thought, to the building of a proud and prosperous Canada; and we, the succeeding generations, owe them a lasting debt of gratitude and respect.

Throughout the years to come St. Joseph's Heritage will provide for many of our elderly, our disabled, and our handicapped, a warm and secure environment in which they will receive the skilled, compassionate and understanding care they so richly deserve, and the opportunity to participate in the social and recreational activities that will contribute to the enrichment of their lives.

The Government of Ontario is pleased to have been of assistance in the realization of this very important and worthwhile project; and this is a most opportune time for me to express my heartfelt thanks to the dedicated Sisters of St. Joseph for their devotion to the care of our elderly, and to all whose concerned and tireless efforts have helped to make possible St. Joseph's Heritage in Thunder Bay.

I share your pride in your accomplishment, and extend to all of you my very best wishes, and those of the people and the Government of Ontario, for the unqualified success of St. Joseph's Heritage as it strives to improve the quality of life for many of our very special citizens.

William G. Davis

Eventually named St. Joseph's Heritage, the project was realized in almost every respect exactly as Leila Greco had envisioned it. She claims that, when it was opened on 10 November 1979, it was hailed by a Toronto newspaper as "the eighth wonder of the world."

# A Place for all Seasons

# Leil ford



Sister Leila Greco

#### Sister Leila

Leila Greco has been described as "a force, a mighty force." It was that force which built the Heritage. Inevitably, she left some who came into contact with her gasping for breath. "They saw my wrath, you know. But they knew I loved them." She would probably admit herself to have been a micro-manager, both in the building of the Heritage and in its first years of operation. There was scarcely any detail that did not come under her scrutiny. She was everywhere, day and night, supervising (some would say interfering), always concerned and committed to her "child."<sup>5</sup>

Jack Tallon came to the Admitting Department of the Hospital in 1970 and spent thirty-five years with the organization, rising to become Manager of Purchasing. He remembers "an unbelievable heart of gold, but she was a taskmaster bar none." It was not a wise man who challenged her. On one occasion, when he was so intrepid as to question something she was saying in a staff meeting, she turned on him with "Jack – you open your mouth again I'm going to pick you up and throw you right through that door... and she could have!", he recalls today. Marian Begall, who has worked at the Heritage for thirty years, recalls "She was so tough, but she could be so loving and kind." She remembers going on a tour of the old Manor House and being shown the private rooms where the Sisters lived. Coming into Sister Leila's room, "She had a bed and a dresser and nothing else, because I'm sure she didn't spend any time there." Nadia Thatcher, beginning as a nurse with the opening of Bethammi, says that Sister Leila was always visible, whatever the time of day, "Her habit waving in the breeze before she reached the corner." Sister Leila Greco today is remembered with a lot of love and admiration – and a little bit of fear. But, whatever one thought about her, none could deny that it was her "force" that made the Heritage what it is.6

In a letter to an advertising executive of CKPR Radio in Thunder Bay, during the campaign to finance the Manor Project, Sister Leila offered a fair self-judgement of her influence on this project when she wrote, in reference to some earlier dealings, "I must apologize for being so determined, but if I were not a determined person, the project would not have reached the stage that it is at now." Nor, in all probability, would it have been completed at all.<sup>7</sup>

#### Early Problems

The building of the Heritage began without the financing being fully in place. In fact, Sister Leila had opted for a "project management system" which, while it enabled the construction to proceed at a rapid pace with options for last minute changes at each stage of development, it also made the rise in operational costs more likely with each adjustment. "A huge number of architectural changes took place during construction," according to one doctor who was witness to these events. Consequently, and probably as a result of Sister Leila's own tendency to micro-manage the endeavour, there were frequent small, but in terms of cost over-runs, deadly, extra expenditures. As if this was not enough, construction began just about the same time as interest rates on the debt began to rise. By the early 1980s, rates were hitting close to 24%. Further bad luck intervened when contractors' employees went on strike on more than one occasion during the build.8

Lack of experience mingling with over-ambitious expectations were to add to this potent mix. Who among the Sisters and the staff of an elders' complex had the professional knowledge to manage a "fine dining" restaurant in the Georgian Room, with its triple-plated silver service, its Royal Doulton china and its Queen Anne furniture? How well would a bowling alley fit into the recreational facilities when it was positioned under the first floor of the nursing home? How many in the population at large would be regular clients of the community centre facilities? What chance would the small swimming pool have as an attraction when, soon after it opened, the Canada Games Complex Olympic-standard pool was built in the city? Finally, with the expectations of quality care to be provided to its clients by relatively highpaid registered nurses competing with the reality of the low-scale funding formula for nursing homes, what hope could there be for Bethammi to break even? It all added up, in Sister Bonnie MacLellan's subsequent judgement, to "a perfect storm." As Sister Leila herself describes the dilemmas facing the Heritage in those first years, "There's a sadness to it and a happiness... It was a financial disaster."

As Sister Leila herself describes the dilemmas facing the Heritage in those first years, "There's a sadness to it and a happiness... It was a financial disaster."

# A PLACE FOR ALL SEASONS

By 1981 the grim reality was that, as reported by the finance committee to the board, "We are not making ends meet." The organization could only hope for some relief from either the bank or the governments at both levels.

#### The Crisis Years

The debt load and operational deficits dogged the Heritage from its opening days. Even financial aid from the Sisters did little more than plug some of the holes in the operation that were appearing. By 1980, the extent of that support from the Motherhouse in North Bay had reached \$1.2 million in grants and loans, not to mention the gift of land, which was valued at \$880,000. By 1981 the grim reality was that, as reported by the finance committee to the board, "We are not making ends meet." The organization could only hope for some relief from either the bank or the governments at both levels. In April 1982, Sister Leila left Thunder Bay to be replaced for the following two years by Sister Monica Kulas, who struggled mightily to repair what by that time appeared to be a sinking ship. And, indeed, this seemed to bring a brief interlude of hope. The finance committee reported to the board, "a new era for St. Joseph's Heritage" had begun. A refinancing of part of the debt and some assistance from the City of Thunder Bay stabilized things, but only for the short term as it turned out.9

In order to re-organize the finances of the operation, to seek donations from the public, and to protect the interests of SJH itself, which did not want to be dragged into the maelstrom of debt, a separate St. Joseph's Foundation of Thunder Bay was created in June 1983, with the goal of retiring the short-term debt. It raised \$305,000 in short order. The Sisters loaned an additional \$40,000. But by that time the monthly payment

on the Bethammi mortgage was \$35,000. The long-term debt of the Heritage was \$13,171,000. When Sister Leila had found herself in the middle of this crisis, she had gone to an old mentor, Sister Anne, who was currently living in Avila Centre, a residence of the Sisters, and asked her advice. "I said I don't know what I'm going to do – she said 'close your eyes, the Lord will take care of it'." In the summer of 1984, when Sister Shirley Caicco succeeded Monica Kulas, it looked as if it

would take more than Divine Intervention to save the Heritage from

going under.10



#### Sister Shirley

In fact, when Sister Shirley was appointed, she was told by the General Superior of the order, "I think we have to close St. Joseph's Heritage, we can't afford it anymore." The Chair of the Board would recall, in his annual report for that year "We were all aware... that we could not continue to carry the tremendous debt load... and remain solvent." A private company had even been contacted to look over the facility with a view to purchasing it. "This place was on the selling block," recalls today's Manager of Communications, Sharron Owen. But when the prospective buyer arrived, says Sister Shirley, "the first thing he was saying was 'cut this cut that'... everybody was devastated. At that point the board said 'Hey, let's hold off here'." In September, a meeting of the board decided to discontinue payments on the debt held by the CIBC's mortgage corporation on Bethammi. The bank's reply was at first to threaten to sell the nursing home and the community centre, if the mortgage was not paid up by the end of March, 1985.<sup>11</sup>

The Heritage Board of Management had the bit between its teeth by this time. Fired by a fierce sense of loyalty to a complex that was, even at this early date, attracting admiring visitors from around the world, it resolved to carry on by announcing a fund-raising campaign under the direction of St. Joseph's Foundation, to pay off the mortgage on Bethammi, and to turn to its

creditors to re-negotiate the financial arrangements that sustained the operation as a whole.

Sister Shirley Caicco remembers the extraordinary response which the campaign to "Save Our Shrine" (S.O.S.) evinced from the community of Thunder Bay, from the creditors, and from the staff of the Heritage itself. "A housekeeper gave more than anyone [on the staff]. She wasn't wealthy, but she gave a day's wages a week." Within four months the campaign had raised \$3.9 million through pledges by individuals and groups, companies and churches of all stripes. In the final analysis, 99% of the money pledged in the campaign was received on schedule. In addition, the Sisters of St. Joseph, the CIBC, the ODC and CMHC all forgave or renegotiated huge amounts of debt.



Sister Shirley Caicco



# A PLACE FOR ALL SEASONS



Chronicle Journal News Ads

It amounted to an extraordinary public vote of confidence in Sister Leila's legacy. At the end of the endeavour, Chair of the Board Wally Bryan was able to exclaim "What a difference a year makes!"

As a result the only outstanding liability of the Heritage after the remaining campaign pledges have been paid to CIBC Mortgage Corporation will be the mortgage of approximately \$5m payable to CMHC... to be paid over forty-three years out of the rentals from the P.R. Cook Apartments.

Those apartments, the number of which Alan Cox had baulked at, had by this time a waiting list of 750. 12

#### "Enough Money for a Chev"

The Heritage had been saved. But the financial crises of the early years had brought Sister Leila's vision into the world of hard reality. If all three components of the Heritage complex remained, each now had to learn to live rather less extravagantly than had been originally planned. Even before the end of Sister Shirley's tenure the bowling alley had been sold. It had been little used, and the rumbling of the balls down the alleys had upset the residents of Bethammi. The Georgian Room was never able to fulfill its promise of fine dining because it just didn't catch on. Patrons approaching it through the main entrance and lounge area of the Heritage "didn't want to be reminded of what the future would be for them," says Sister Shirley. "It was killing us." Although it is still in use as a special events room, it did not survive as a restaurant. The community centre survived well enough, with many members of the general public using its facilities, but the dream that this would bring together people of all ages and occupations never quite caught on, and it always has experienced great difficulty paying its way. 13

Sister Margaret Smith, who returned to Thunder Bay to succeed Sister Shirley in 1988, found that cutbacks in the operation continued to be necessary. But the sense of mission that had inspired the building of the Heritage was never lost. When Sister Bonnie MacLellan succeeded Sister Margaret in 1992, she remembers saying to the staff: "What we have is a Cadillac budget and what we have in the bank is enough money for a Chev. But we will still have a car at the end of the day, and our commitment is going to be the same."



Chronicle Journal Article

The Heritage had been built primarily for its residents, the elderly people who lived permanently in Bethammi or for varying lengths of time in the apartments. It was they for whom all the additional facilities had been created in order to make "A Place for all Seasons" of life and to give them a richness of care far ahead of that which so many of their contemporaries would be experiencing. Even though the cutbacks were to affect them too, the commitment to that original

ideal has not been lost. As Beverley Wilson, Director of Resident Care, would write, even at the height of the crisis years, "Annual reports are important, but what really matters is to affirm the qualities for which residents and families look to Bethammi – faith, hope, love – joyful qualities that are hard to describe." <sup>114</sup>

#### "It Wasn't all Doom and Gloom"

It would be wrong indeed to see this portrait of the growing pains of the Heritage in an all-pervasive negative light. Its survival is itself a testament to its enduring values which, though compromised to some degree, are as strong as ever.

It would be wrong indeed to see this portrait of the growing pains of the Heritage in an all-pervasive negative light. Its survival is itself a testament to its enduring values which, though compromised to some degree, are as strong as ever. The "primary nursing" model for the residents of Bethammi, which was the system of care when Nadia Thatcher came to work there even as it opened, is no longer in place. In those days one Registered Nurse (RN) would be responsible for only twenty-seven residents – a very expensive model of care, which did not reflect the reality that was to come. On her first shift Thatcher thought she was going to be bored working there because there was little enough to do with residents who were "high functioning and mobile." Cost-cutting dictated change, of course, and nursing staff were, over the years, reduced in numbers, rank and skills. Many RNs were replaced by Registered Practical Nurses and personal support staff, in a more appropriate balance for a different level of care. When Bethammi opened, the average age of its residents was just over 70; today it is closer to 90. Its population is getting older and frailer and, as Sister Margaret says, "What they need is more physical assistance than an RN is trained for." Living longer lives causes its own problems, of course, such as backlogs in the system at the Heritage, with residents in the apartments waiting longer for admission to nursing homes. 15

# ACE FOR ALL SEASONS

But even in Sister Shirley's time, and as the Heritage struggled out of debt, positive achievements could be counted. As she says, "It wasn't all doom and gloom." For example, ever looking for those "unmet needs", the board moved to develop treatment for those who were being identified with Alzheimer's Disease, many of them in the Heritage itself, but also in the community at large. Calling together a wide range of groups who worked with Alzheimer patients, Sister Shirley recalls, "We designed a programme for [a] Day Centre, and got funded." It opened on 23 November 1987, and has since moved into a permanent setting in the old Manor House.<sup>16</sup>

#### "Care, Compassion and Concern"

By 1989, Sister Margaret was able to report to the board that the mortgage on both Bethammi and the Community Centre would be paid off by December 1990. There were 110 residents in Bethammi and 203 tenants in the Cook apartments. Over 700 people had participated in programmes run from the community centre during the year under review. The Alzheimer's Day Care programme had offered 854 "days of care", and there had been 475 home visits associated with it. The Heritage operated with 71 full-time and

130 part-time staff and was assisted by 600 part-

time volunteers. In the following year, the Bethammi Advisory Committee announced that it had implemented

Chronicle Journal Article - July 16, 1987

### Alzheimer day centre opening

St. Joseph's Heritage, opens July 28. This new service will provide individualized programming for residents of Thunder Bay diagnosed with Alzheim-er's disease and living in private homes

er's disease and living in private homes in the community.

The service will provide much-needed respite for the caregivers, says a release from the centre.

Referrals from clients will be accepted from anyone in the community by contacting the centre at 767-1671 or 776-1672. Darlene Dundas is program dispetor.

rector.

A multi-disciplinary staff including a registered nurse, psychotherapist, social worker and clerical worker are employed at the centre. A formal training program will be provided at the centre for volunteers, considered essential to

the success of the program.

Pre-admission assessments will be done in the home to determine the level of dementia of the client and the stress in the caregiver.

"Recognizing that we cannot recover what is already lost, we can teach fami-lies how to modify and copy with dis-turbing behaviors, through structured daily activities including exercise classes, cooking, outings, socialization periods and sessions to reinforce basic living skills (grooming and hygiene)," continues the release.

A pre-established per diem fee will be charged to each client to cover the pro-vision of a hot lunch, snacks, craft sup-plies and transportation.

The provincial Ministry of Commu-nity and Social Services provided fund-ing for the program to St. Joseph's Hen-tage and the local Alzheimer Society, which serves in an advisory capacity to the Heritage's board of management.



Alzheimers centre established

a change to the basic structure of nursing care from a "medical approach to the psycho-social model." This reflected contemporary thinking about the appropriate psychiatric treatment of the elderly. At the same time it was noted by the committee that, unless there was a change to the "funding formula" of all nursing homes, "Bethammi... will not be able

to absorb deficits in excess of \$100,000

annually."17

"I would never say the vision of the Heritage was wrong. It was always right. And we found a way to do it with existing resources."

Sister Bonnie MacLellan

The Heritage was not out of the woods, but it was now a permanent feature in the health care community, an institution which well reflected Sister Leila's dream and the mission that the Sisters of St. Joseph had always sought, which was not only to seek unmet needs, but to meet them with "care, compassion and concern." To quote Sister Bonnie MacLellan, "I would never say the vision of the Heritage was wrong. It was always right. And we found a way to do it with existing resources."

#### The Merger

Now, in the early '90s, would come a new development, and one that was to dovetail almost exactly with the story of St. Joseph's Hospital itself. In 1992 Sister Margaret Smith moved back to North Bay and Sister Bonnie, who was already Assistant Executive Director of the Hospital, took over her mantle at the Heritage. Where once it had been deemed expedient to separate Heritage from Hospital, it was now becoming increasingly important to put them back together again. It was, as Carl White admits, a tactical move. It came about, in essence, as a result of the Hospital's involvement in the health services review process. By this time the Hospital board was fully committed to turning St. Joseph's General Hospital into a complex care and rehabilitation facility.

With the Sisters already involved in long-term care and supportive housing, together with a growing Alzheimer's programme, the connections between the existing role of the one organization and the projected role of the other had become ever more clear. As far as the Hospital was concerned, by adopting back into the fold the Heritage, a stronger corporation would be created, with inter-locking missions. As for the Heritage, the alliance with the Hospital could bring an end to those deficit problems. Finally, as the board of the Heritage recognized in 1993, cooperation with the Hospital - "our sister down the hill" - would help to "rationalize services." Sister Bonnie MacLellan, therefore, came to the Heritage with an agenda. It was her expectation that the Heritage complex was going to be absorbed into the Hospital organization. However, that's not exactly what happened.<sup>18</sup>

# A Place for all Seasons

#### "The Little Nursing Home That Could"

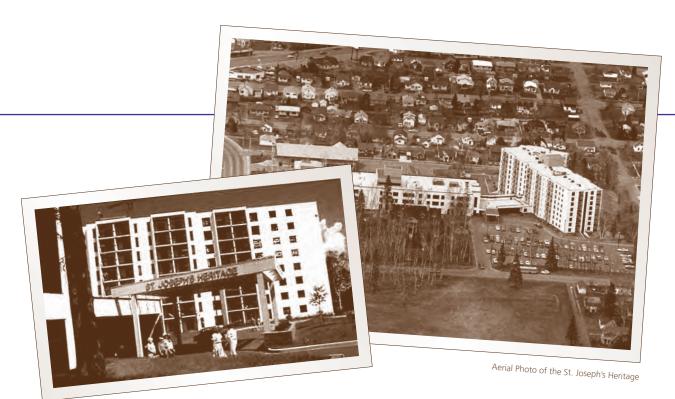
There was another reason behind the proposal to merge the two organizations into what would be called St. Joseph's Care Group. It was, according to the committee established to effect the merger, "to discuss our vision of a closer working relationship between these two institutions in order to form a stronger basis for the continued delivery of Catholic health care services in Thunder Bay." This committee, made up of representatives from both institutions and from the Motherhouse, met from October 1993 to January 1994. It turned out to be quite an emotional affair. The separation of the institutions had, over time, created two fiercely independent entities with deep loyalties to their own history and "culture." The Hospital had its own traditions, of course, but there were probably just as many deeply-ingrained feelings of loyalty in the Heritage representatives, given the struggles through which they had laboured and which they had so recently overcome. 19

There were fears on both sides, as Sister Bonnie remembers it: "That the Hospital would be financially drained by the Heritage's accumulated deficits" and "that the elitist nature of the Hospital would suck the spirit out of the Heritage." Grant Walsh, who had served on the board of the Heritage for nine years, and was currently its Chair, recalls "interesting and emotional times." Chris Hacio, new to the Hospital board at that time remembers, when the two sides met to discuss the issues involved in a merger, "all hell broke loose." According to Carl White, "We started having these talks and both boards didn't like that and the first meeting we had, it was awful – the Hospital guys on one side of the table, the Heritage on the other and oh, it was ugly."

In the end it was found necessary to call in a facilitator, Brother Tom Maddox. Described by Carl White as "the right guy at the right time," he succeeded in moving both sides into serious negotiations. The result was a detailed plan for merging the two institutions under one enlarged board of directors.<sup>20</sup>

So emotional had been the potential break with the past for the Heritage that Walsh found himself adopting an aboriginal symbol when his board met to make the final decision on that merger. He passed a feather around the assembled group asking each member to hold it while speaking to the motion. He recalls saying, "Everyone is expected to speak. You give your opinion then you move on," passing the feather from one to the other:

The Hospital had its own traditions, of course, but there were probably just as many deeplyingrained feelings of loyalty in the Heritage representatives, given the struggles through which they had laboured and which they had so recently overcome.



St. Joseph's Heritage 1979

So around the table as the symbolic feather went, people expressed how much meaning it had, and there were tears and... a lot of people were very choked at the prospect of disappearing, because you have the Heritage on one side and [a] Hospital on the other, it's not hard to see which is the dominant institution... It was very emotional and people realized they were sealing the fate of the Heritage, in both directions. Closing off the past and opening new opportunities.

In the end all voted in favour and the deed was done. From 1995 the Hospital and the Heritage boards met as one in joint sessions until, after some delays caused by the provincial government's unwillingness to interfere with the process of restructuring the health system of Ontario which it had by that time set in motion, the necessary legislation formally to enact the merger was passed.<sup>21</sup>

But the Heritage was never merged "into" the parent body of the Hospital, to enable the creation of St. Joseph's Care Group. To the amusement of many, it was found to be legally impossible to do that. There was no provision in the Public Hospitals Act that allowed a hospital such as St. Joseph's to be responsible for such entities as the Cook apartments and a nursing home like Bethammi. Thus in the end, Sister Bonnie says, "In order for a merger to occur it was really the by-laws of the Heritage that had to take over the Hospital." As Grant Walsh is only too happy to remind everybody, that makes Sister Leila's legacy, "The Little Nursing Home That Could."

# WITH A STROKE OF A PEN

#### The Health Services Restructuring Commission

n 4 October, 1996 the HSRC, established in April by the Ontario government, issued its directions for restructuring Thunder Bay's hospitals. An earlier report, published on 27 June had already set out the main guidelines for the future. This second document gave in more detail the final recommendations of the Commission. All acute care services in the region would be provided by Thunder Bay Regional Hospital at its Port Arthur site. All non-acute care services, including rehabilitation, chronic care, palliative care and substance abuse treatment would be located at St. Joseph's General Hospital. It further directed that Hogarth/Westmount would eventually cease to operate and its governance and programmes would be transferred to SJCG, as would the governance and management of LPH. As the Chair of the newly-created SJCG board would report the following year, "With a stroke of a pen the role of St. Joseph's General Hospital changed."

As the Commission itself recognized, its directives were based very closely on the preparatory work already done at the local level.

It is important to acknowledge the significant progress that has been made toward the development of a restructured health system in Thunder Bay. This progress is largely attributable to the excellent planning process led by the Thunder Bay District Health Council and the subsequent implementation of key directions identified in the DHC's Hospital Services Review report.<sup>2</sup>

For the most part, therefore, the directives of the HSRC came as no surprise. But the management and staff of Hogarth/Westmount were greatly upset by the decision to close their facility, even though it had been clearly forecast in the Commission's earlier report. Doug Heath, its Chief Operations Officer, was reported in the Globe and Mail as labeling the decision "insane." "People are beyond disbelief; they are very, very angry." Such strong feelings, understandable as they were, would make the transfer of the Hogarth/ Westmount programmes to SICG a delicate and sometimes tense operation.<sup>3</sup>

On the other hand the board and management of SJCG had much to be relieved and pleased about. What was now to be its mandate was what it had been working towards since the early 1990s. Carl White says today, "What we became was what we really thought we should be." The decision to divest the

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governance of the psychiatric hospital to the Care Group was another matter entirely (and will be discussed later in this chapter.)

The speed at which the Commission expected this transformation of hospital services to take place was truly astonishing, and would prove to be impractical. Both the McKellar site of the Regional and the LPH were projected to close their doors by the end of March, 1999. Hogarth/Westmount would cease to operate as a hospital on 31 March 1997, the HSRC dictated. SJCG was anticipated to consolidate all its new services "under one governance and management" by the same date. It was further announced that SJH would be allocated funds to accommodate the programmes it would now be undertaking, in addition to a considerable construction budget to effect the necessary renovations to the Hospital itself. Within a couple of months most of those deadlines had been extended, or tacitly abandoned. But hospital restructuring in Thunder Bay had begun. As Tracy Buckler puts it, "By March [1997] we were on our way."4



### With a Stroke of a Pen

#### "It Wasn't Easy at All"

From at least 1992 - some would say earlier - the path from acute care to what is now described as complex care and rehabilitation had been well-charted by the Sisters and the board of the Hospital. Because of this it is perhaps too readily assumed that it was both an easy and inevitable journey. But it was never easy, and some people at the time would argue that it was even the wrong path to have taken. Acute care is on the cutting edge of all services rendered in a hospital. It has an "elite status," as Sister Bonnie MacLellan says. Surgeons, doctors, nurses on the surgical wards, in particular, know that they are there to save lives, sometimes in circumstances of high drama, working at intense levels of concentration. To face the prospect of giving that up, even when working in a hospital where it had been talked about for some time, was going to be painful for many of them and even those on the board of directors. The leadership of the Hospital had made no secret of its preferred role in the new health services regime in Thunder Bay, but the reality of it would come as a shock to many of the staff working on the units. "It wasn't easy, it wasn't easy at all," recalls Carol Morgan. As Executive Assistant to Carl White, she even remembers board members being in tears when the decision was finally taken.

The surgical staff at the Hospital were greatly disappointed by the turn of events. The urologist, Dr. Chandar Rao, still expresses disappointment at what happened. He had seen the surgical facilities at the Hospital improving over the years to the point where they surpassed those at the other hospitals, "and then suddenly, there was a total retreat." While not denying the wisdom of the decision, he remains saddened by it.

Inevitably, those most directly involved on the surgical floors would face the prospect of change with concern, for it would certainly affect their own jobs. They would have the option of moving to one of the sites of the Regional, but it was not simply a question of changing the location of one's job, it involved for many a real pride in the institution of the Hospital itself. Michael Gravelle, MPP for Thunder Bay-Nipigon, says that SJH "could have taken a different approach" and sought to remain in acute care, and that, had it done so, it would "probably have got a lot of public support." But more realistically, Doug Demeo, currently Vice-President, Human Resources at SJCG and a member of the Leadership Team at SJCG, says, "St Joe's had the ability to fight to retain their status as an acute care facility, and I think if that would have happened, that would have been the end of St. Joe's."

"St Joe's had the ability to fight to retain their status as an acute care facility, and I think if that would have happened, that would have been the end of St. Joe's.

Doug Demeo,
Vice-President,
Human Resources



#### **fhunder** Bay to lose 3 of its 5 hospitals

#### Closings are the first under a province-wide restructuring

By KELLY TOUGHILL

By Kelly TOUGHILL OURSEST PARKBURSES TANKBURSES TO THE WARREN THE

two years.
It launched its work in Thun der Bay because there were al-ready local studies and recom-mendations on what to do.

#### 2 Metro hospitals to merge, A24

The commission is expected

The commission is expected to decide the fate of Metro hospitals by the end of the year.

A livid Liberal Leader Lyn McLeod yesterday called the hospital cols to her hometown — with a population of 113,500— "the beginning of war on the issue of health care with every community in this province." community in this province," but one Thunder Bay health-

but one Thunder Bay health-care official endorsed them.

"This will be seen as a cost-cutting agenda that has gone absolutely wild." McLeod told, the Legislature. "It is cost-cut-ting at the expense of health care."

The chief operating officer of one hospital scheduled for clos-ing called the order "Insane." "People are beyond dishelie!;

they are very, very angry," said Doug Heath, head of Hogarth Westmount Hospital, a chroniccare nospital ordered to close by the end of March next year.

Queen's Park Bureau, 1996

#### "If We Have to Get Out of Acute Care... We Will"

Doug Demeo must surely be correct in that assessment. For, even though the transition to complex care was going to be a challenge for everybody involved, the alternative would have been worse. Judy Warwick, a lifetime nurse at SJH who became Director of Nursing before she retired, says, "We thought surgical was our focus but we realized, you know, we were getting further and further away from it." She believes it had been a necessary move to make. Tracy Buckler sees the process as one that arose out of the Sisters' own philosophy, which was shared by the hospital's leadership: a realistic view of the world around them that said "if we have to get out of acute care for survival, we will."6

SJH controlled its own destiny. The likelihood that, however first-rate its facilities were, it would have emerged from the three-hospital dilemma in Thunder Bay as part of a new Regional Hospital, was uncertain to say the

### WITH A STROKE OF A PEN

least. If it had survived in such a setting it would surely have placed its Catholic identity at risk, and nobody was prepared to do that. It could also be argued that by opting early for a change of role, the Hospital probably helped the process of restructuring hospital services to move forward as effectively as, eventually, it did.

Despite all the hurdles facing them, some of them arising out of inter-hospital (and a continuing "twin city") rivalry, when it really mattered the hospitals at the Lakehead came together. It is important to recognize this. Keith Jobbitt believes that the achievement of Port Arthur General and McKellar in first merging into the Thunder Bay Regional Hospital "was humungous," and he also says that, when SJH opted out of the competition, "that was a major step."

#### The Transformation Begins

In a letter sent to the HSRC on 7 January 1997, the board of SJCG requested an extension of up to one year to complete the renovations to the Hospital that would accompany its change of role. In the event, the official re-opening of the new SJH did not take place until 1999, but it continued to function as a hospital throughout this time. In April 1997 the Emergency Department closed. For months thereafter, emergency cases that turned up at the doors of the Hospital had to be redirected to the Port Arthur General site – sometimes,

in acute cases, sent there by pre-paid taxi.7

Change did not come easily for anybody. Allison Hill remembers Carl White standing before the staff and telling them "This is going to be tough to go through, but it's not only that we have to do it. It's the right thing to do." During the course of the changeover, the Hospital lost eighteen managers, and over one hundred of its staff left or moved to positions at one or other of the two sites of the Regional. Later of course, the HSRC would accept the powerful arguments of Keith Jobbitt and his group of advocates in favour of a single new hospital



...those who were applying from Hogarth/Westmount to St. Joseph's were "fearful, untrusting", according to Allison Hill, for they assumed that they would not be assessed fairly against the existing on-site rehabilitation staff

which became Thunder Bay Regional Health Sciences Centre (TBRHSC), on Lakehead University land on Oliver Road.<sup>8</sup>

Because SJH would be absorbing the chronic care services that already existed at Hogarth/Westmount (and some rehabilitation departments as well), hard choices had to be made about staffing. All existing staff at SJH had to reapply for their jobs. Those who had worked in the Emergency Department or on the acute care floors, and who wished to remain at the Hospital, would have to learn new skills if they were to be re-hired. This was not a pleasant experience for anybody. Jack Tallon, who was a personal friend of Carl White, remembers the embarrassment of having to avoid running into his President in the corridors of the Hospital throughout this difficult period of adjustment. Janet Sillman recalls how "people believed that they were doing great jobs," but nevertheless found themselves either transferring to another workplace or learning new skills which they had never anticipated. On the other hand, those who were applying from Hogarth/Westmount to the new Hospital were "fearful, untrusting," according to Allison Hill, for they assumed that they would not be assessed fairly against the existing on-site rehabilitation staff.

During the time of transition, Tracy Buckler was a manager in acute care at the Hospital. She found herself faced with the prospect of applying for a programme management position in complex care and rehabilitation:

I remember talking to Sister Bonnie about this and saying I don't know if this is for me because I'm a surgical nurse, an ICU nurse. I like acute care, I like the buzz of excitement. But I'd moved into management at the time and Bonnie said you have to decide, but management skills are absolutely transferable.

So Buckler stayed on, eventually to become the successor to Carl White as President and Chief Executive Officer of SJCG. But she says it was Sister Bonnie who "held everything together" at that difficult time.

As the changes in personnel gathered pace over the two years of the transformation, so the "goodbye parties" multiplied, and, to be frank, so did the tears flow. Interestingly, for a nurse like Gail O'Quinn, who was persuaded to move to the Regional, the break with SJH was too much. After three years,

55

# With a Stroke of a Pen

she returned, and says "it was just like coming home... I didn't regret, you know, losing... seniority, I just wanted to be back at St. Joe's." In retrospect, she feels she could have been a "little wiser" about her original decision. "We went with what the union directed, and in my mind, within months of going, there were many nurses who were regretful that they left."9

#### Renovating the Hospital

Changing roles did not affect hospital staff alone. The HSRC had authorized, and promised to pay a substantial proportion of, the costs of a major retrofit and renovation to the Hospital itself. This would take up the best part of the next two years. The whole of the fifth floor of SJH was transformed from

Chronicle Journal Article

# St. Joe's Hospital set for change

Construction may start this month

BY JIM KELLY THE CHRONICLE JOURNAL

Renovations at Thundre Hey's St. Joseph's General Hospital to convert if from an acute care hespital to a rehabilisation and complex chronic care facility are to start at the new of the month. Of communications and fundratising for the St. Joseph's Care Group, said teaders for a design consultant for the project close Jam 10. The consultant will be included in the st. Joseph's Care Group. Said teaders for a design consultant for the project close Jam 10. The consultant will be included in the start of the s

The Ministry of Health allo-cated 70 per cent of \$22 million to redevelop Thunder Bay Regional Hospital-Port Arthur site, build a forensic, psychiatric unit there and add new space to St. Joseph's Hospital.

foreasic psychiatric unit there and add new space to \$E. Joseph's Mospital.

Owen said the hospital's \$7.9 millious share of the money will be used to convert five operating rooms and an intensive-care unit rooms and an intensive-care unit from new roles.

Some existing office space will become client rooms.

become client rooms.

The facility will also purchase some new equipment and furnishings.

The hospital will pay for the The hospital will pay for the removations and then bill the province for \$73 million. The ministry estimated the removations would cost \$11.4 million. White St. Jac's is proceeding with its work, the Thurslee Bay Ventical Monato I parat has do.

tous and numerousing, said accoutous and numerousing, said accoustances, estimated in cost
\$50,000.

All the money will come from
Indirating, said Owen.

The gardens are comprised of
three green spaces outside and
inside the hospital where chronlocate parlieds can grow plants
and flowers.

Possible incultions are at the
front of the hospital hear the interpretain of Algoria and
Cambrie stress, and at the rearrety of the control of the control
ty of

Owen, director of communications and fundralising, said about \$100,000 has been raised for the project, estimated to cost

Owen said the project is in the

Owen said the project is in the very early planning stages and contractors have not oven started bidding on the work. Construction is expected for start this spring. Owen said the gardens will be completed in stages, depending on wallable funding. It could take as much as three years before the project is fin-shed, sie and the project is fin-

surgical into transitional beds. Clients' lounges and activity areas were added, and placed on the east side of the building on that fifth floor, facing Lake Superior so that they could enjoy the full benefits of both the view and the sunlight. The fourth floor was re-designed to have fifty beds "for complex continuing care" plus a ten-bed hospice for the terminally ill. The third floor would include fifty beds for rehabilitation and stroke recovery clients, and the second floor beds would be reserved for reactivation clients and geriatric rehabilitation. The ground floor became an enhanced rehabilitation area. A balcony would be placed on the second floor, looking over Algoma St., and a further "healing gardens" area was to be located outside the Hospital, adjacent to the street. "The idea," Carl White would later say, "is to get people out of their beds." By the time the renovations had been completed, St. Joseph's had improved its bed count from 173 to 224.10

Even though the bulk of the renovations took place on the fifth floor, this was a massive undertaking. During the course of it, the budget, originally set by the HSRC at \$7.9 million had risen to \$20.7 million. The "new" St. Joseph's Hospital officially opened its doors (which in fact had never been closed) on 22 June 1999.11

In the course of the enterprise, Guy O'Brien had headed a small group of volunteers in a fund-raising campaign overseen by



The goal was to raise enough for the

furnishings and some equipment for the new hospital, because the ministry had promised no funding for such necessities. He recalls an "overwhelming response" from the community. In something less than a year they realized \$3.6 million, much of it coming from large donations from both private and public sectors of the city. "We'd approach the banks for \$25,000 - \$50,000 for the larger organizations." The Sisters of St. Joseph of Sault Ste. Marie donated \$1 million. The Armand Bombardier Foundation gave \$100,000, as did the City of Thunder Bay and the Diocese of Thunder Bay. 12

#### "They Were Ridiculous!"

The transformation from acute into complex care over a period of hardly two years was an extraordinary achievement. It could not have been realized without the foresight of the whole organization in seeing what lay ahead in the field of hospital services for the city and region. By more or less simultaneously merging the Hospital with the Heritage, the new SJCG added strength in depth as well as allowing for significant savings in overheads. That merger had been effected, to all intents and purposes by 1995. It was finally confirmed by the provincial government in 1997.13

Financial issues rising out of these developments, however, were to dog the organization for a number of years, and try the patience of the board and Carl White to the limit. The big question by 1998 was how to control a growing deficit in the operating budget of the new hospital, brought on by a failure to negotiate a funding formula with the ministry. In 1998 the board of SICG projected a shortfall of \$7.8 million for St. Joseph's. That was met by a onetime payment from the ministry, but a second successive deficit was forecast for the year 1999-2000.

By more or less simultaneously merging the Hospital with the Heritage, the new SJCG added strength in depth as well as allowing for significant savings in overheads.

# With a Stroke of a Pen

"One thing that really bothered me about the process," recalls White, "was that when the Commission first worked out our budget figures, they were ridiculous... the Commission did a really horrible job on those kind of numbers." He says that the first budgets set for the Hospital were based solely on the number of clients in the beds, but did not take into account the cost of out-patient services, which were such an integral part of the rehabilitation services offered by the institution. The consequence was that "we were going to have to lay off people, and I wasn't going to do that. I would have left if I'd had to."14

Chronicle Journal Article

# Hospitals can't find room to squeeze

Administrators say edict to kill deficits is unrealistic

HEALTH

St. Joseph's

Care Group

facing \$6 million deficit, TBRH facing \$4 million deficit

BY ANDREW EHRKAMP THE CHRONICLE-JOURNAL

Cash-strapped hospitals in Cash-strapped nospitals in Thunder Bay and across Ontario will soon meet with the Ministry of Health to discuss

ways to eliminate their deficits, but local hospital officials say there's no more room

Thunder Bay Regional Hospital and St. Joseph's Care Group will meet with the provincial government of the state of the sta ment to discuss their deficits respective along with more than

90 other hospitals in the province. But local hospital administra-tors say services are already stretched to the limit, and that's the point they'll make with gov-

ernment officials. "We're not operating in an excessive manner anywhere here, said Tracy Buckler, a vice president of St. Joseph's Care Group.
St. Joseph's deficit is expected to the St. William Programme and the St. William Programme to top \$6 million for 1999-2000 and

or Bay Regional Hospital's

president of Thunder Bay Re-gional. "Our issues haven't changed."

Last year, the hospital received one-time funding to give it a bal-anced budget. This year, Sadding-ton said, Thunder Bay

Regional is still the only hospital in Ontario to which the province's new funding formula new runding formula hasn't been applied. The formula would help its deficit. "Treat us the same

way under the more so-phisticated and revised provincial funding for-mula," Sadding Saddington

said in an interview Friday. He added services at the hospital are already stretched to the limit.

"We'll make the same points (at the upcoming meeting with ministry of health officials) what services should be changed or stopped?"

Buckler also notes that the ser vices provided by St. Joseph's Care Group are needed in Thun-der Bay. She expects hospitals in the province will be required to

Only in August 2000, three years after the funding issue was raised, was it satisfactorily resolved, with a \$7.4 million payout from the ministry "to help balance the books." Perhaps the officials in Toronto had simply been worn down by White and his associates. Grant Walsh, who was Chair of the Board of SICG during part of these negotiations, chuckles when he remembers that the people down south "didn't like dealing with [Carl]." White could certainly be tenacious, but has few regrets about the way he worked with the ministry:

"At that time the hospital didn't need a CEO who was wonderful, personable, and could talk about the values and all that stuff. They needed [someone] to be a dirty rotten street fighter who could just get a hold of that vision and fight. And that's what I was."

As he puts it, "After a few years of good scrapping we got it all sorted out and got the money."15



Lakehead Psychiatric Hospital

#### "We Thought There Was a Mistake"

When the leadership of SJCG gathered to hear the details of the HSRC's first report, they were fairly confident of what its recommendations would be. After all, the Hospital Services Review for the DHC had laid the groundwork for the Commission's work. SJCG anticipated, in other words, that it would be assigned the complex care portfolio, whilst the Regional would take on acute care services. Carl White was pretty sure that the Group's role as a Catholic health provider would remain intact, especially as they were aware that the Sisters had been using what influence on the government that they possessed, through a newly-created Catholic Health Corporation of Ontario (CHCO). What might be happening to the other health care agencies in the region seemed to be of less importance to SJCG. So, when the HSRC recommended that "all chronic mental health will be located at the chronic/rehabilitation site" they were stunned. The recommendation of June was translated into a directive in the final report, which stated that "The Ministry of Health has been directed to transfer governance and management of mental health services... to St. Joseph's General Hospital." "Divestment" of the institution from the Ministry of Health to SJCG, and the closure of all the buildings, was scheduled for 31 March 1997.16

Grant Walsh remembers being with Carl at that meeting and saying "did I hear that right?" Janet Sillman, who would later be assigned to manage the LPH during a difficult transition period (which is still not complete), says "We were shocked. We thought there was a mistake." St. Joseph's had little experience in mental health, and, she says, the LPH community "was totally against it." Dr. George Morrison remembers that the psychiatrists did not

# ITH A STROKE OF A PEN

As the official history of the LPH makes clear, it would prove to be a 'rocky road' to divestment of the psychiatric hospital to SJCG.

'jump for joy' at the prospect. Nonetheless, there could be no argument with the directive and so SICG moved into the field of mental health care. As the official history of the LPH makes clear, it would prove to be a 'rocky road' to divestment of the psychiatric hospital to SJCG. The buildings of a massive institution, built in the 1950s, were in poor repair. A substantial proportion of the mental health clients had, by this time, been moved on to various forms of community care. Staff at LPH was resentful and fearful of the future. Strikes in 1996 and 2002 only exacerbated the problems, and divestment did not come until 2003. White put the delays in implementing the process down to government bureaucracy, whilst asserting his frustration at how long it took: "There's no way you should negotiate from 1997 to 2003."17

The eventual date for final closure of the old LPH has been pushed back to 2012, when it is anticipated that a new 38-bed Mental Health Rehabilitation Wing will be added to St. Joseph's Hospital. Janet Sillman anticipates "Integration [of mental health services with SJCG] will move better when we are on that site. When we're all together everyone will realize that we are each other's colleagues, and not separate and distinct."

Chronicle Journal Article, June 25, 1998

# St. Joseph's changes under control

THE CHRONICLE-JOURNAL

St. Joseph's Care Group's board of directors confirmed its officers for a sec ond one-year term at its annual general meeting Wednesday.

Grant Walsh will remain as chairman, Carole Faulkner as first vice-chairwoman, Christopher Hacio as second vice-chairman and Carl White as presi-

The board also announced the retirement of two long-standing board members - Ron Marostica and Guy O'Brien.

Their posts will be advertised publicly,

After 18 years on the board, O'Brien said it was satisfying to have had a hand in shaping St. Joe's from an acute care facility to a rehabilitation hospital.

Construction at the hospital is on track and should be complete in November, said Walsh. The fifth floor is finished, and the first and second floors are now being renovated.

For a second consecutive year, the fiscal advisory committee submitted an operating plan with a shortfall of \$7.8 mil-

lion for the hospital division, and a balanced budget for all other services and programs.

The shortfall is a result of not being able to negotiate a final budget with the Ministry of Health.

"The financial situation is under control," said Walsh. "These (budget items) are under continued review and negotia-

The hospital auxiliary committed to raising \$200,000 over the next five years for St. Joseph's Care Group - the hospital and St. Joseph's Heritage.



#### "It Just Starts to Get Bigger"

Janet Sillman's words point to the new reality of SJCG. This is no longer quite the institution that the Sisters of St. Joseph created over the first one hundred years and more. As Carl White has noted: "Once you get in the business of complex care, rehab, addictions, mental health, long-term care and housing, it just starts to get bigger."

# What was once a Hospital and a Heritage has, since the creation of SJCG, simply grown and grown.

After 1997, integrating an increasing number of separate agencies into the Care Group whilst maintaining the "mission," and perhaps even the memory of the Sisters of St. Joseph in a secular world of health care providers, would become the next great challenge.

# Ioseph's Care Grou

#### A New Mission

rom 1994-97 the two boards of Hospital and Heritage met as one. A merger was effectively achieved in 1995, and this allowed for some significant economies of scale. The successor corporation, SJCG, did not become a legal entity until the provincial government passed the necessary legislation in 1997. As the Care Group was launched, it adopted a new mission statement:

St. Joseph's Care Group... provides an integrated system of compassionate and holistic care and services with an ongoing commitment to respond to the unmet needs of our region as a means of continuing the healing mission of Jesus in the tradition of the Sisters of St. Joseph.1

The Sisters, those who remained in Thunder Bay (a diminishing number), were now pursuing their mission in a very different world from that which had prevailed even thirty years before. The health care system of the province had been transformed, the costs associated with running a hospital had risen

Chronicle Journal Article

# Recounting history of caring

St. Joseph's continues to offer services

SUBMITTED BY ST. JOSEPH'S CARE GROUP

ROR almost 125 years, the healing tradition of the Sisters of St. Joseph continues through the provision of programs and services of the St. Joseph's Care Group for the people of Northwest-order Details.

Joseph's Care Group for the people of Northwestern Ontario.

St. Joseph's Care Group operates 558 beds that
provide rehabilitation; complex care, long term
care, mental health and addiction services and 181
seniors' apartment units. SUG: has approximately
1,700 employees, do volunteers, an annual operating budset of \$115 million and is a significant economic driver for Thunder Bay and region.
Programs and services are provided as
Programs and services are provided as
Centre, Diabetes Health Thunder Bay, Lakehead
Psychiatric Hospital, Sister Margaret Smith Centre,
St. Joseph's Health Centre, St. Joseph's Horitage
and St. Joseph's Health Centre, St. Joseph's Horitage
and St. Joseph's Gault Ste. Marie, sponsored by the
Catholic Health Corporation of Ontario and managed by a volunteer board of directors.

Fanital Enducations.

#### **Capital Redevelopment**

St. Joseph's Health Centre, at 710 Victoria Ave E. in Victoria Ville Centre, opened in November 2007. In Reeping with best practices in mental health and SIGO's recovery-oriented approach to meeting the needs of its clents, this centralized location, with its many business services in and around the area, is ideal, Public transportation is easily accessible and there is sample parking available.

The opening of St. Joseph's Health Centre is another step on the road to closure of Lakehead Psychiatric Hospital. One hundred staff work at this new location and more than 850 outpatient clients receive services.

Tracy Buckler, president and CEO of the care group is delighted by the reaction of the downtown merchants to this move. "The merchants are very positive about bringing other sectors into the area,"

The new centre is a state-of-the-art design, influenced by current and anticipated future needs. For the past 40 years, SMSC has been located at St. Joseph's Hospital, providing addiction and metal health services to the commanity, North West Resion and the province of Ontario.

The centre's clinical services and educational programs are accessible to individuals and family members of all ages.

In response to the closure of 300 long-term care beds by the City of Thunder Bay, the Ministry of Health and Long-Term Care (MOHLTO) announced in August 32, 2007, the establishment of a Centre of Excellence for Integrated Seniors' Services (CEISS) which will include the following.

386 long-term care beds to be operated by St. Joseph's Care Group (SUGS) including 64 specialized behavioural beds;

132 new supportive housing units to be co-located at the new Centre of Excellence with SICC:

132 new supportive housing units to be co-located at the new Centre of Excellence with SJCG;

Enhanced community support services for 120 manufactures.

ed at the new Centre of Eccasion Services for 120 new clients;

• Enhanced community Care Access Centre (CCAC) services for 30 additional clents; and,

• Enhanced supportive housing units. The concept of a centre of excellence will promote coordination of care while enhancing link-ages between sectors such as community support services, supportive housing, CCAC services and lone-term care services.

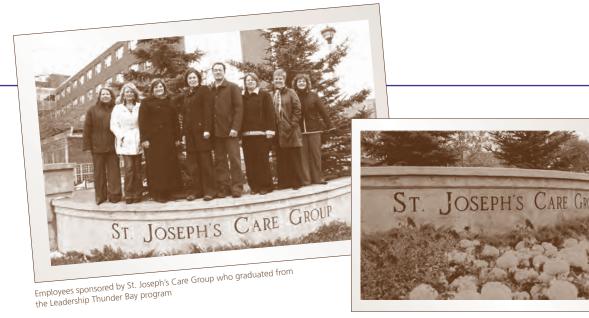
The good is to assist the client to maintain independence where possible by "Aging at Home" with services in place. These services will help keep the individual at home and will facilitate transitions between care environments.

End of this continuum of care is an essential component of the ramp up of investments to community services that will begin under the CKISS and 6 April 1, 2008.

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dramatically and, consequently, government financial support had also multiplied. The restructuring exercise had shown only too clearly the concern of government (and taxpayer) that costs in the health system should be better controlled and "accountability" made paramount. Secular authority had, in the process of re-organization, threatened the Catholic mission of SJH. It was in part to protect that mission that SJCG had been created. In 1997-98 the Care Group consisted of five agencies operating on four sites: St. Joseph's Hospital and the Sister Margaret Smith Centre on Algoma St., St. Joseph's Heritage on the hill, the Balmoral Centre by Confederation College, and the Behavioural Sciences Centre situated at that time in the Whalen Building in the North Ward. The annual budget of the organization was \$33 million and the staff in its employ numbered about twelve hundred.2



St. Joseph's Care Group building exterior

SJCG now provides services in complex/ continuing care, rehabilitation, addictions, long-term care, supportive housing, mental health and a wide variety of community health programs. Today, in addition to those already mentioned, SJCG has grown to include LPH, Hogarth Riverview Manor (HRM) on Lillie St., St. Joseph's Health Centre on Victoria Ave., and Diabetes Health Thunder Bay, on Memorial Ave. The Behavioural Sciences Centre has moved to Lillie St. SJCG has also, in this 125th anniversary year of the Hospital, opened a new Sister Margaret Smith Centre on Lillie St. Furthermore, SJCG anticipates building in the near future a Centre of Excellence for Integrated Seniors' Services (CEISS). This will be a complex of long term care beds and supportive housing units, designed in part to replace two aging nursing homes in the city. On the site of the former Sister Margaret Smith Centre, the 38-bed Mental Health Rehabilitation Wing will be built by 2012. SJCG now provides services in complex/continuing care, rehabilitation, addictions, long-term care, supportive housing, mental health and a wide variety of community health programs. Its annual budget is over \$125 million and it employs approximately 1,700 staff, a number that will increase significantly when the CEISS project is completed. Four hundred volunteers work with SJCG. Currently, the Care Group is the fifth largest employer in the region.<sup>3</sup>

Obviously, the Sisters could never have imagined such growth when they founded the original St. Joseph's Hospital in 1884.

But could anyone, even as late as 1997, have conceived of such a transformation in just over twelve short years?

#### How did this come about?

The answer to that question lies, at least in part, in the continuing determination of SJCG, to seek "unmet needs" in the community.

# St. Joseph's Care Group

#### "I don't think you can over-emphasize the importance of culture in an organization," says Bob Chambers, Past Chair of the Board of SJCG, referring to the difficulties involved in

the transition.

#### Hogarth/Westmount

In the course of the long debate over the future of hospital care in Thunder Bay, as the acute care institutions came to acknowledge the inevitability of the "one hospital concept," the decision of SJH to opt into complex care set it on a collision course with the existing chronic care facility, Hogarth/Westmount Hospital, situated on the south side of the city. When both the DHC's Hospital Services Review and later the HSRC itself, came down in favour of SJH, there were bound to be hard feelings on the part of the losing candidate.

The Commission directed at first that the south side facility close its doors by 31 March 1997. But that made little sense because, in the first place, St. Joseph's was in no shape to take on an additional 135 clients from Westmount (which housed the chronic care clients) whilst it was in the process of a \$20 million renovation. Another factor was the failure of the ministry to come up with a budget formula that would adequately compensate for the additional beds that would be required. A more emotionally-charged reason for delay was the lingering resentment with which the board of Westmount entered negotiations to pass on the "governance and management" of their hospital.

This was hardly surprising under the circumstances. Carl White says that "when we took on [Westmount] we had to take on people who... didn't like us." The staff at Westmount must have resented the fact that an acute care hospital was now taking on the role that they had played for so long, for they felt that they had the expertise in the field. For their part, SJH staff felt uneasy in the competition for jobs that would ensue. It was not going to be pleasant. Jack Tallon always had his ear to the ground about such matters, and recalls, "There was turmoil – the staff were fit to be tied."

Even after the staff positions had been decided, merging the two groups of employees and the institutions themselves was difficult. "I don't think you can over-emphasize the importance of culture in an organization," says Bob Chambers, Past Chair of the Board of SJCG, referring to the difficulties involved in the transition. Carl White remembers, "You'd go to the lunch bar and there'd be second floor Hogarth guys and second floor St. Joe's guys, sitting at separate tables." He figures it took about a year to turn that round. When Westmount finally closed its doors in 2004, sixty-six of the staff joined St. Joseph's Hospital, there were twenty-six early retirements and thirteen voluntary resignations.<sup>4</sup>

At the board level there were also problems, largely concerning negotiations over the disposition of the Hogarth/Westmount Foundation money. Chris Hacio remembers this as "probably the most difficult thing that I went through during my time on the board – certainly the most frustrating." But he acknowledges that the people at Westmount "felt like jilted lovers." The merger was finally completed in 1999, but the Westmount building was to remain in operation whilst negotiations with the provincial government moved at glacial speed towards developing plans for its replacement.5

#### Hogarth Riverview Manor

Even as St. Joseph's Hospital was opening its doors in its new role, the board was receiving the go-ahead to construct a long-term care facility on Lillie St. It would be "up and running within two years" announced the Chair of the Care Group board in 1999. However, it took a further two years before final approval was given by the ministry for a 96-bed home, to be named Hogarth Riverview Manor (HRM). At a cost of \$14.4 million the new long-term care home came in on budget and on time, and some of the residents of Westmount could finally take

> possession of a modern, custom-designed facility. Sitting on a large open green space opposite the Chapples Park in Fort William, it is a home that takes from St. Joseph's Heritage all of the best practices of care established by Bethammi and translates them into a modern setting with state-of-the art features and design. In its own way, it is a tribute to the vision of Sister Leila Greco.<sup>6</sup>

The design of HRM allows for separate dining areas for residents of each of four "resident home areas," which spread out from a central lobby. There are no long corridors, as there are in more traditional homes (even in Bethammi). Attached to the facility are various programmes of care for the elderly such as the provision for residents with Alzheimer's, or various forms of dementia. All private rooms at HRM have a garden view and all are on the ground floor. As reported in the Chronicle-Journal, one of the new residents stated, "I can't describe it; it's so beautiful... I like everything... I never expected it to be so nice."7

News Article, September 2004

# Hogarth Riverview Manor Officially Opened & Blessed



Resident Murray Hamilton (left) and Allan Coffey hold ribbon while Carl White and Sr. Bonnie MacLellan, C.S.J. cut.

by NWOC staff

Bishop F. Colli blessed the new Hogarth Riverview Manor at its official opening in Thunder Bay on June 22.

The long term care facility offers a wide range of programs and services for wide range of programs and services for elderly and physically disabled adults. The facility, which has 96 beds, was open to the public for tours during its grand opening.

Approximately 300 people attended the event.

The one-storey building is designed to take advantage of the view outdoors. Each resident home area has its own living

room, dining room, kitchen, bathing area den and recreation room. Timber Hall a the main entrance features access to a chapel, hair salon and gift shop, Outdoors there are three courtyards and two

terraces "This building is friendly and respectful to our clients and their families. The one floor design allows everyone a good view of the courtyards and gardens," says Carl White, President, St.

Joseph's Care Group.
Hogarth Riverview Manor cost \$14.4 million to build and is operated by St. Joseph's Care Group.

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# St. Joseph's Care Group

#### Another Fund Raising Campaign

The \$14.4 million tab for HRM was supported by another highly-successful fund-raising campaign by St. Joseph's Foundation of Thunder Bay. It was chaired by Don Caron, a man who had previously sat as Chair of the Board of SJH, from 1990-93. At first, he recalls, he was asked to head a campaign to raise a mere \$250,000. "I said, that's just fund-raising." He wanted a full-fledged campaign, and the goal was eventually set at \$2.5 million, which he raised with his volunteer committee, in six months. Pre-planning everything before they began the campaign, they set their caps at the big companies in the city and "a huge number of individuals." Caron worked with about a dozen volunteers, who he describes as "phenomenal people" to meet the target. The Auxiliary pledged a further \$200,000 over the next five years. The money raised in the campaign went to supply furnishings and basic equipment for the new facility. Referring to the success of the campaign in the community, Carl White acknowledges that "we enjoy a level of support that is just wonderful."

Carl White acknowledges that "we enjoy a level of support that is just wonderful.

#### End of an Era

The beginning of December 2005 marked what the board called "a significant milestone." Carl White retired from a post he had held for sixteen years. He had been in charge of a complete transformation of the organization. Working with an extraordinarily loyal staff, the minefields of restructuring had been successfully traversed and he had achieved that with his own brand of determination and bravura, keeping the spirits up of those whom he led, even as sometimes the obstacles that bureaucracy put up seemed to be insurmountable: "Did they say NO?", he'd ask his colleagues as they trickled out of yet another disappointing interview with the ministry. That would often be enough, he recalls, to raise heads back up and set them all on the march again. Today he is "something of a legend" around the corridors of SJCG's various locations.<sup>9</sup>

In a final interview with the media he stated that "restructuring was one of the most progressive things to happen" on his watch. And, as if to forecast the next area of significant growth for SJCG, when asked to identify the most pressing problems in contemporary health care, he pointed to "the need for more supportive housing and long-term care beds... I don't see this situation changing because the demand will continue with an aging population." <sup>10</sup>





#### Mental Health Issues

As he retired, Carl White left two unfinished projects to his successor, Tracy Buckler. They were already promised by the ministry, but as yet unfunded. In October, 2005 the Minister of Health and Long-Term Care had announced that approval had been given for the construction of the Mental Health Rehabilitation Wing at SJH. This was to be built on the site of the existing Sister Margaret Smith Centre. Plans were already in progress to replace that building with a

brand new facility on a site next door to HRM on Lillie St.

The Mental Health Rehabilitation Programme would accommodate 38 clients, some of whom were presently part of the last group remaining at LPH. By this time, only about 80 of them remained in an institution originally built in five wings for over 900 residents, in the 1950s. Since the divestment of LPH to SICG, the Mental Health and Addictions section of the organization has been working to place these clients in supportive housing across the city with 24-hour care. 11

In addition to supportive housing, a new community-based setting for outpatient services needed to be found for more than one thousand outpatient clients. This need was planned to be met by St. Joseph's Health Centre on Victoria Avenue. There, a variety of outpatient services are now housed, which include employment options, mental health assessment and intervention, a methadone clinic, a concurrent disorders programme, and other services provided by mental health professionals. The Centre was opened in October 2007, with a hundred full- and part-time staff, addressing the needs of their clients. The move to a public space on Victoria Avenue, in the view of Dick O'Donnell, a past Chair of the Board of SICG, was a wise one. It not only brought people with mental health issues out of anonymity, it showed, as O'Donnell explains it, that such clients "are like you and me."12

## St. Joseph's Care Group

## Tracy Buckler



Tracy Bucklei

The new President and Chief Executive Officer of SJCG had come through the ranks of St. Joseph's Hospital, with over twenty years of service. Beginning her career as an acute care nurse, Tracy Buckler had graduated under Sister Bonnie MacLellan's guidance into management, eventually becoming Vice-President within the organization. For a period of eight months in 2004, she had stood in for Carl White when he had taken a leave of absence, so she came to the post with a wealth of experience. In an interview with the local newspaper, Ms. Buckler said: "For me, first and foremost, no matter what changes we go through, we need to continue to provide excellent care to the clients that we serve. That's what we do, and we do it well. We need to keep focusing on that." 13

Fully aware of what she calls the "sense of mission" inherited from the Sisters, Tracy Buckler has always made a point of personally informing new staff of that particular legacy: "We don't forget the history. We are here to fill gaps in service. We care for the most vulnerable in society – and we meet unmet needs."

## The New Sister Margaret Smith Centre

As Tracy Buckler took up her new challenge in December 2005, SJCG was still awaiting capital funding approval for the re-building of the Sister Margaret Smith Centre at its proposed new location. That came in the following year, allowing for the project to begin in 2008, with a completion date set for the summer of 2009. According to the organization, it is designed to meet today's "green" expectations. It is constructed to "Leadership in Energy and Environmental Design" standards, "using water, energy, and material resources appropriately and efficiently." Providing the same up-to-date programming as its predecessor, it will not only offer addiction and mental health services to the community and the region, but also clinical and educational programmes to individuals of all ages. It will have forty beds for residential treatment of both adults and youth, as well as a host of outpatient services.<sup>14</sup>

## The Centre of Excellence for Integrated Seniors' Services

In April, 2004 Thunder Bay's city council made the decision to cancel an earlier commitment to build two long-term care homes as replacements for Grandview Lodge and Dawson Court, as both facilities were failing to meet provincial standards. In effect, the council passed the decisions about the building of new nursing homes back to the province and the Ministry of Health and Long-Term Care. At the time, the MPP for Thunder Bay-Atikokan, Bill Mauro, said that Minister George Smitherman would "see what options, if any, are on the table." It took nearly three and a half years for a final decision to be made on the future of long-term care in the city, but when it came, on 31 August 2007, it was SJCG that was designated to build, not simply a replacement facility, but the previouslymentioned CEISS. 15

It could be said that this was a natural development, given that the Care Group was now solidly in the long-term care business – beginning with St. Joseph's Heritage and continuing with the construction and management of HRM. Unless the ministry was seeking a private developer, there was no other obvious local organization capable of taking on such a task. John Whitfield had served on the DHC before it was replaced by a new body overseeing health care in the region, called the Northwest Local Health Integration Network (LHIN). He became Chair of the LHIN and was directly involved in negotiations with the ministry over the plans for long term care after the city had made its decision to opt out. Whitfield says that George Smitherman "was very much against privatization" as the replacement strategy for the old homes. In retrospect, he feels that "St. Joe's were really the only option for us." <sup>16</sup>

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much against privatization"
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"St. Joe's were really the
only option for us."

#### "This is Massive"

SJCG was careful to stay clear of the decision-making process, waiting for the provincial government to make the first move. This is confirmed both by John Whitfield and by Michael Gravelle. "They didn't seek it out from us... we went to them," Gravelle states. Both MPPs in the city worked closely to "move things along," as he puts it, because "this is massive."

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## St. Joseph's Care Group

She believes that, if the CEISS develops in the way that is planned for Thunder Bay, "we could really build a model for the province and beyond."

Massive is probably not an exaggerated term to use, under the circumstances. Gwen Dubois - Wing who was the Executive Director of the DHC and now heads the LHIN, talks of an "integrated model" for the project which arose out of discussions at several levels in the region, including the Centre for Northern Health Research at Lakehead University. She believes that, if the CEISS develops in the way that is planned for Thunder Bay, "we could really build a model for the province and beyond." John Whitfield recalls that what emerged from all the discussions was the discovery that there was not only a need for replacing the long-term care beds, but also for assisted living in supportive housing as an integral part of the project. This "discovery," of course, had been made nearly thirty years before. As Dick O'Donnell states, "It goes back to Sister Leila." All are agreed, says Whitfield, that the development of the CEISS as housing units alongside a long-term care facility would, amongst other things, "free up beds in the hospitals which are being held up because there are not enough long term care beds" in the community.<sup>17</sup>

#### "The Next Generation of Care"

What finally emerged from these discussions was "quite a large package," according to John Whitfield. The projected development includes 336 long-term beds, 132 supportive housing units, enhanced community services for an additional 120 clients, an enlarged Community Care Access Centre with services for a further thirty clients. When presenting the plan to the public on 31 August 2007, Minister Smitherman declared the plan to be a "dramatic modernization" of caring for seniors. "I do believe," he stated, "that today, here in Thunder Bay, we mark historic new ground that will provide for an integrated system of care." The project, when it was first announced, was estimated at \$56.6 million. Closing the two existing homes and replacing them with the CEISS was expected, at that time, to be completed by 2010. That was almost certainly an optimistic forecast. 18

Bob Chambers, Chair of the Board of SJCG from 2007-9, calls it "the next generation of care." Lil Bergamo, his predecessor, says that the provision of a variety of services came about in part because SJCG was in a strong bargaining position when the ministry came to them.

If we were going to be asked to assume that responsibility, then we had the leverage because the government needed us – we had the leverage to make sure that we were creating something that could work, and that would really put into place the kinds of resources that we need for the future, not just for now. That's why the whole development has the features that we said we needed to have... We wanted to have that seamless integration of resources available... We were aggressive in terms of saying 'these are non-negotiable' 19.

At the time of writing, all required funding for the project has not quite been finalized, and the costs continue to rise. No wonder the board of SJCG finds the coming years "challenging." There is no doubt that the CEISS project will be built, but perhaps not exactly to the original optimistic time schedule or design. However, SJCG and the other organizations that collaborated in the development of the concept, remain hopeful that it will eventually be realized as close as possible to what was first conceived.

Whatever finally emerges from this grand project, it will be located as part of Hogarth Riverview Manor, on Lillie St.

# A GLIMPSE INTO THE FUTURE

## St. Joseph's Care Group Today

his year marks the one hundred and twenty-fifth anniversary of the founding of St. Joseph's Hospital and the thirtieth anniversary of St. Joseph's Heritage. Although the Sisters have seen enormous changes over the years, not only to the Hospital itself, but also to society and to their own role in both, it is simply true to say that no period since its beginnings has witnessed such change as has the last quarter of a century. SJCG now stands securely as the primary provider in the fields of complex continuing and rehabilitation care in Northwestern Ontario. Serving about 2% of the population of the province, it is probably, according to Lil Bergamo, one of the largest health care organizations in the province. And it will grow larger in the immediate future.

the population of the province, it is probably, according to Lil Bergamo, one of the largest health care organizations in the province. And it will grow larger in the immediate future.

Serving about 2% of

Although the development programmmes for financing the CEISS and the Mental Health Rehabilitation Wing have not been secured at the time of writing, the government is committed to funding 100% of the costs of both these ventures. That will happen sometime within the next five years, almost certainly. The LPH buildings will revert to the Ontario Realty Corporation in 2012. Now that the Sister Margaret Smith Centre is open, the way is clear for the old building on the Hospital site to be torn down and the mental health wing built. SJCG is committed to ensuring that, when this new facility is ready for occupation by the remaining seriously mentally ill clients, all the remaining residents of LPH will have been successfully placed in the community under 24-hour care. Today only seventy-one such clients remain at LPH. All forensic clients previously treated there were transferred to a special unit at TBRHSC in 2005, as directed by the HSRC nine years before. In the world of mental health, change – progress - is slow, as it should be. Society's concerns need to be addressed as well as client care. But the road travelled since the opening of that institutional facility, which looked more like a prison than a hospital, has been a remarkable one indeed. The ultimate goal, now surely on the horizon, is the ready acceptance of people with mental challenges and illnesses as part of the community.1

When the CEISS is up and running, with its complex mix of long-term and supportive care clients fully in occupation and its many programmes operating onsite, it will surely be recognized as yet another innovative achievement of SJCG. It will amply fulfill, in a new and modern environment, the mission of

the Sisters to respond to the unmet needs of this community and, incidentally, to Sister Leila Greco's original vision. New challenges will undoubtedly present themselves in the next decade (although one might be tempted to say that none could match what has already been met in the last one). What might such challenges be?

## First Nations and Aboriginal Health Care



Aboriginal Smudging Ceremony



Medicine Wheel

No one on the Leadership Team of SJCG has any doubt that one of the most urgent of the "unmet needs" of the region of Northwestern Ontario is in the provision of its many services to the various aboriginal communities, First Nations, Metis and urban indigenous populations. This is not simply a consequence of their specific health concerns, such as early-onset diabetes. Nor is it only because of the special needs of communities far to the north, isolated and often lacking the most basic health care or mental health support services. It is, in addition, the result of a growing proportion of First Nations and other aboriginal people living in the city. In the last census Thunder Bay was shown to be the city in Ontario with the largest percentage of aboriginal residents. The proportion is likely to grow over the next decade

towards the 20% mark, and this will bring with it issues relating to cultural and attitudinal differences in the community. It will be felt particularly in a health care system that is culturally-based upon a "Euro-Canadian" model which must nevertheless meet the needs of a clientele with marked native traditions and sensibilities stemming from both a long history of separate development, and the new social reality of recent immigration to Thunder Bay from distant reserves. Hugh Walker, Spiritual Care Manager at SJCG, says that it is imperative that "we position ourselves with indigenous people. It is a priority in our strategic initiatives. We must be hospitable in ways they have never experienced before." Tracy Buckler calls it "absolutely the growth area" in her category of "unmet needs."<sup>2</sup>

Part of the Care Group's response to this need will undoubtedly be the use of modern technology to bridge the distances involved in reaching out to the

## A GLIMPSE INTO THE FUTURE

distant communities. "Outreach" in Northwestern Ontario almost invariably means online communication by "webinars," videoconferencing, teleconsultations and even "tele-psychiatry." New technologies such as these will be used to respond to the needs of many small communities in Northwestern Ontario.<sup>3</sup>

## Long-Term and Chronic Disease Management

The demand for beds continues to grow even as government funding tends to drag its feet a long way behind.

Most of the populations of Canada are aging (the indigenous groups are the only ones where the average age is relatively low). The implications for any organization in the world of health care in general, complex and long term care in particular, are clear. In Thunder Bay it was becoming obvious very soon after the opening of Bethammi. The candidates for long term care are coming later into the nursing homes and living longer. Because of this they are now developing chronic conditions that do not debilitate them seriously as early as they once did. This results, sooner or later, in "gridlock" in the system, with clients in complex care beds remaining there whilst waiting for spaces in long-term care to appear. In the meantime the acute care hospitals have beds taken up with people who need to be moving through the system to such places as St. Joseph's Hospital or Bethammi and HRM. According to Bob Chambers, "If it continues without some short-term help they'll be flying clients to Manitoba." The demand for beds continues to grow even as government funding tends to drag its feet a long way behind.

In the meantime, long-term care homes built in an earlier time, are falling behind trying to meet increasing standards of care and accommodation laid down from above. That is why, when Dawson Court and Grandview Lodge came up for replacement, such a premium was placed on cost and finding an appropriate care-giving agency. This is in addition to the number of beds required to replace the homes themselves. At SJCG, there is the reality that Bethammi, now thirty years old, is seen to be in need of a retrofit or even a rebuild. Perhaps this will mean the addition of a third floor, or a move into a new space. The provincial government has promised \$100 million for retrofitting and re-building nursing homes that fall into a prescribed category that makes them eligible for such improvements (they are designated "B' or "C"



St. Joseph's Heritage

standard homes). In 1996, the most recent provincial inspection found that Bethammi did not at that time fall into a rank that required renovation. Today it has been assessed at the "B" level and qualifies for such funding.<sup>4</sup>

Bethammi is, according to Tracy Buckler, "an ongoing concern." The funding for all long-term care homes is generally believed to be inadequate; indeed this has always been the claim of the caregivers across the province. This is, for SJCG, one of the negative factors of the move into long-term care. The funding formula allows for only \$6.25 per day per client in such places. As Sharron Owen says, "that's less than for prisoners." It becomes, says Buckler, "a constant struggle." Paulina Chow, Vice-President, Long-Term Care and Services, sees some solutions in the provision of new kinds of care for the elderly, even those with the early signs of dementia. The "Abbeyfield House" concept that she describes places people with early dementia, who are nevertheless able to live independently, in small support homes with up to twelve fellow-residents. Such clients might otherwise have taken up beds in long-term care. A "Kinloch Manor" model for residential hospice care might also take pressure off beds in the hospitals. These would be free-standing, 10-bed residences, more hospitably provided for than the current practice of placing hospice clients in special wards in the hospitals. But it would certainly be more expensive.5

Whichever way one turns in the complex and long-term care fields, the problems of meeting needs with appropriate care and funding is going to continue, and probably become more challenging.

Whichever way one turns in the complex continuing and long term care fields, the problems of meeting needs with appropriate care and funding is going to continue, and probably become more challenging.

## A GLIMPSE INTO THE FUTURE

## Paying the Bills

Except in the immediate aftermath of restructuring, SJH and SJCG almost always avoided deficit financing. Since around 2004, it has been able to operate with a surplus each year. But this is in part because the funding from the province for the maintenance of LPH has helped to finance holes in the budgets of Bethammi and HRM, in particular. With the final handover of the psychiatric hospital, much of that cushion may be removed. The Sisters, it is always claimed, never allowed financial considerations to interfere with meeting perceived need. On many occasions in the past, they did as Sister Leila did. In other words they met the need and prayed for the money to appear. They would say their prayers were almost always answered. Those were less complicated days.

In the modern era (although the Sisters would probably disagree with this), prayers are not enough. Financing an organization like SJCG, the annual budget of which today exceeds \$125 million, is a huge responsibility. Governments are prepared to go only so far to meet its expressed needs. SJCG has to provide, to some extent, for itself. That is why the Care Group was created in the first place – economies of scale were a very real factor in the merger of the Hospital and the Heritage. Re-organizing SJCG administratively has also allowed for further economies. Dick O'Donnell is not wrong when he says the organization has a "very, very tight senior administrative group" at the top. Barry Potter, Vice President, Finance and Corporate Services, says that the more SJCG grows, the more important becomes centralization of resources, such as food and environmental services.

The "Ladies Auxiliary" of the first hospital has become today the Auxiliary to St. Joseph's Care Group, but the change of name has not diminished its importance. The Auxiliary pledged \$200,000 to the Capital Campaign for SJH in 1997 and \$200,000 to HRM in 2003. Each pledge was paid over five years The Thunder Bay community itself has offered never-failing financial support over the years, as illustrated by the campaigns of 1985, 1996-7 and 2004.

SJCG competes for funding with all the other health providers in the region, of course. To a large extent such monies come from funding formulae worked out in negotiation with the provincial government. There is not much discretionary funding around. But there is hope that the LHIN will lead

In other words they met the need and prayed for the money to appear. They would say their prayers were almost always answered. Those were less complicated days.

towards more forms of "collaborative agreement" between agencies in the city and the region. Exchanges of personnel, for example, if deals can be struck with the unions involved. In this way innovative partnerships can be created. Such developments might well be the result of initiatives taken through the LHIN that are now being encouraged. Guaranteed funding of hospital services until 2010 has been one such benefit already achieved through the Northwest LHIN. It allows for confident forward planning. It has certainly led to partnerships between the two main health providers in the region: "We have a better relationship with the Thunder Bay Regional Health Sciences Centre than we ever have in our history", says Tracy Buckler, "We've come a long way."

All such developments help to control costs as well as improve regional health care. But always, especially in an organization with a history of innovation, "convincing our funders to go along with projects which do not fit the existing models" is the challenge, explains Buckler. But "they're getting there... they're nibbling the edges of supportive housing and community outreach... and I'm encouraged by some processes – and we're helping them to catch up."

#### Recruitment and Retention

When he was interviewed for the history of LPH in 2004, Carl White raised the issue of recruitment of professional staff in the health sector: "Most people worry about the doctor shortage," he said, "but wait till the nursing shortage hits us full board." Five years later the problem of "recruitment and retention" (SJCG has a service so-named) is now being met, in all its complexity. Doug Demeo expressed the dilemma succinctly: "Less people to work and more people to care for." Such is the situation for an aging population in a health sector which has always been viewed as the poor relation of acute care hospitals.<sup>9</sup>

Linked to that reality is the question of retaining staff and moving them through the ranks. The new reality in the recruitment of nursing staff is that SJCG can no longer expect such trained personnel automatically to spend the rest of their working careers in the profession, let alone to stay in Thunder Bay. The "baby boom" population is moving into retirement and

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## A GLIMPSE INTO THE FUTURE

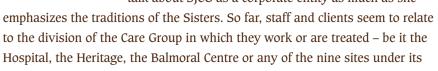
being replaced by a new type of employee. That person is not necessarily wedded to an institution over the long haul of a career. Most are part of dual income families, so that the retention of one half of the married unit cannot be guaranteed if the other half wishes to further a career elsewhere. The changing nature of the local economy suggests that out-migration of professionals may soon be overtaking immigration into Thunder Bay's workforce.<sup>10</sup>

Retention of staff is key to the maintenance of loyalty to an institution, as well as to improvements in professional expertise and standards of performance. The record of the past suggests that this has always been a factor in the success and the growth of the Care Group. Today, the number of grievances from union staff that go to arbitration, according to the Leadership Team, is relatively low. Whether that will remain the case as the numbers in the organization increase is unpredictable.

## "Nobody Thinks of This as a Large Institution"

Here, indeed, is one of the curious facts about SJCG - that despite its rapid growth into new fields of endeavour, to the extent that it is one of the largest employers in the region, few outsiders are aware of its importance to the

health care system, the population and the economy of Northwestern Ontario. The words quoted in the heading above are Dick O'Donnell's. John Cyr says that this fact is "not known, not bragged about and not intended to be bragged about." This is not a strategy for concealment of a growing empire, however. Rather, it is one important way of maintaining a sense of identity and a sense of commitment to the ideals of the larger organization, through its individual parts. When new staff are hired, says Tracy Buckler, she does not talk about SJCG as a corporate entity as much as she





St. Joseph's Care Group's Leadership Team

umbrella. The general public seems to follow suit, and that is a good thing. Great size can sometimes negatively influence public perceptions.

Nonetheless, there is a problem associated with rapid growth, and Allison Hill expresses it as follows:

## "It is such a complex organization now, so sometimes I think it is harder to keep that feeling of, you know, one identity."

Lil Bergamo became Chair of SJCG just as the possibility of taking over the long-term care homes from the city was on the horizon. By this time the new Sister Margaret Smith Centre was coming on line and prospects for the Mental Health Rehabilitation Wing at Algoma St. looked promising. "That's when it began to percolate in my mind that the whole question of expansion and managing expansion would become critical."

There had been
"growing pains," she
admits, especially over
merging the boards of
SJCG and Westmount.

Bergamo feels that, by the time she became Chair, the Board of SJCG had already begun to grapple with this issue. There had been "growing pains," she admits, especially over merging the boards of SJCG and Westmount. It was not simply a question of numbers but, as so often is the case in such circumstances, how to merge the cultures of different institutions. Bergamo felt that the time had come for a re-statement of the core values of the organization, which came to be articulated in a Strategic Plan for the years 2007-11.

## A GLIMPSE INTO THE FUTURE

## The Strategic Plan

That plan emphasizes the principles upon which SJCG would, over the next five years of significant growth and challenge, base its strategies in the fields of health care, cooperation with other agencies, and its relationship with the different populations under its umbrella of care. The plan calls for "Collaboration" with such organizations as the Northwest LHIN and other providers. It wishes to show to "Our People" that it will be recognized as an "employer of choice." It promises a continuation of "Client-Centred Care" that has always been part of the Catholic mission of the Sisters, and it promises "Communication and Advocacy" with and for the people of the region. Finally, it binds SJCG to foster both "Teaching and Research" in the region. 10



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## The Spirit of the Sisters

The large question that remains, however, is how far such ideals continue to reflect the mission of the Sisters of St. Joseph themselves. How much of the principles of Catholic health care can be retained in such a large organization and within a secular health care system? To put it bluntly, can the "Spirit of the Sisters" survive in the modern world? Those at the head of the organization are confident that it can. As Dick O'Donnell puts it, "We have something fairly unique here." Tracy Buckler says that the "sense of mission" of the Care Group continues to be "clearly Catholic," but admits that "in a more and more secular world, people can be uncomfortable with that." Nevertheless, she insists that "there's a sense of values and pride and caring" that continues to underpin the work of SJCG. "We have a mission that is deeprooted, honest and true."

#### Lil Bergamo echoes those words:

It's the unmet needs... it's really nice being part of a culture where we are constantly challenged to set aside our own sense of self, for a greater good. It's that ministry, that mission, and I think people get it, they really get it. We don't sound like Sisters [any more], we don't have to sound like Sisters. They have given us certain words that have become the core of our behaviour.

Such words as can be found in the Core Values of SJCG: "Commitment. Compassionate and Holistic Care."

# BACK TO THE SISTERS

## "Quite a Risk-taking Organization"

"They're [the Sisters]
fighters. There was no way
mere money was going to
stop them. If it was just
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things we've done."

he story began with the Sisters, and so it should conclude with them. At one time there were over one hundred Sisters of St. Joseph living in the twin cities. Today there are no more than eight. But the "Spirit of the Sisters" continues to percolate through the many organs of SJCG. Sister Bonnie MacLellan, now General Superior of the Sisters of St. Joseph, feels sure of this, despite the growing size of SJCG.

When we move into a larger model, then we have to set in place an infrastructure that will continue to ignite that [original] mission, that story, that historical link that connects Mother Monica's desire to serve to our own continued desire to be there for the community of Thunder Bay.

Bookmark



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The sense of mission survives, asserts Dr. Geoff Davis, "because we don't forget the history."

A readiness to "fill the gaps in service" characterizes the history of the Sisters in this region, from almost the moment those first five intrepid nuns arrived in 1881. Faced with the community's need for hospital care, Mother De Pazzi and Sister Monica set about building that first hospital in Port Arthur and, when she became the leader of the small community of nuns, Mother Monica inspired the development of the project into the impressive structure that stood on Algoma St. by 1928. It was a great achievement, in a time when government funding was less generous than today. But, as Grant Walsh says of the Sisters he worked alongside for eighteen years on the boards of the Heritage and SJCG: "They're fighters. There was no way mere money was going to stop them. If it was just about money, we wouldn't have done half of the things we've done."

Such a description applies equally to those first pioneers in health care. As Dino DiGiuseppe, a past Chair of the Board of SJCG, says, "The Sisters always delivered." Indeed they have. Looking back over one hundred and twenty-five years the record of achievement is continuous and important. The founding of St. Joseph's Hospital itself; the Sister Margaret

Smith Centre; St. Joseph's Heritage; the Balmoral Centre; the creation of SJCG and the transformation of St. Joseph's Hospital from acute care into a complex care and rehabilitation hospital; the move into the field of mental health rehabilitation; HRM and the development of the CEISS. These are landmarks in the health care history of Northwestern Ontario. As Grant Walsh puts it, "The Sisters of St. Joseph are quite a risk-taking organization."

## The Leadership of Women

Apart from the sense of mission that inspires a faith-based organization, and which continues to influence the secular leadership of today, the special influence of powerful women on this organization is worthy of particular comment. From the pioneers, Mother De Pazzi and Mother Monica, to the modern-day leadership of Sister Margaret, Sister Leila, Sister Miriam, Sister Shirley, Sister Bonnie, and Tracy Buckler, their continuing presence has been palpable and exemplary. MPP Jim Foulds commented upon this when interviewed: "It was remarkable that, in the 1960s, the Executive Director of a major hospital would be a woman. You have these... nuns in very powerful roles, bossing men around, including doctors." Dr. Geoff Davis remembers a confrontation with Sister Leila Greco, early in his career at SJH: "I [had] berated a nurse for the level of care she was giving. Sister Leila phoned me up the next day – went up one side of me and down the other. I hung up the phone and said to myself, 'I like [working with] this organization!'"

The story of Sister Margaret's "confrontation with Premier Frost" is part of the legend of SJH. The story may have been embellished, but by creating that first Special Medical Unit, she revolutionized the medical and public attitudes to alcoholism and drug dependency. She transformed the picture, as she herself recalls it, of "alcoholics queuing up in the Emergency Ward" and being offered "no treatment, no concern." In turning SJH further towards the rehabilitation of its clients in this way, she would prove to be a major influence on the new direction that the Hospital took in the 1990s.

Sister Leila's contribution to that legend has been equally profound. Probably only a woman of her character and determination could have conceived and delivered, against so many odds, the Heritage complex. Hers may well have

From the pioneers,
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Sister Miriam, Sister Shirley,
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continuing presence has
been palpable and
exemplary.

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## BACK TO THE SISTERS

There can be no doubt that Sister Bonnie (together with Carl White) was the guiding light who led SJH into the fields of nursing care that now identify it. been a formidable personality, but that was what was needed to get her personal vision off the ground. In the early years of the campaign to fund the project, she remembers appearing before the city council. Some councilors were objecting to her determination to subsidize only half of the supportive housing units, leaving the remainder for those who could afford to pay the full rate.

I said no, the rich need care too. Some were opposed to that. So I stomped out of the meeting. I said look – how many years have the Sisters served here? Have we ever come to you for finances? I said if you can't trust us now, forget it and I stomped out. So they passed my request.

Some have criticized her for that kind of brinkmanship (and the township of Port Arthur had financially supported the Hospital in its first years!), but her passion had its effect, helping to bring into being a more inclusive way to treat the elderly at the end of their lives. "It said to everyone", recalls Sister Shirley Caicco, "that seniors were not to be put on the back burner."

Sister Shirley and, particularly Sister Bonnie MacLellan, add to this roster of influential women. There can be no doubt that Sister Bonnie (together with

Carl White) was the guiding light who led SJH into the fields of nursing care that now identify it. Looking at the work done at SJCG today, she observes "Rather than touching computers, I'm touching people. In long term care our commitment is to be with you for your life's journey."

Tracy Buckler, the leader at SJCG can look with confidence to the example of such women as she faces the challenges of the future.



Her Excellency the Right Honourable Michaëlle Jean, Governor General of Canada, invested Sister Margaret Smith, C.M., as a member of the Order of Canada during the 102nd investiture ceremony at Rideau Hall, on Friday, April 11. 2008



Sisters of St. Joseph of Sault Ste. Marie – Motherhouse in North Bay

## The Sisters of St. Joseph of Sault Ste. Marie



Crest of the Sisters of St. Joseph of Sault Ste Marie and logo for St. Joseph's Foundation of Thunder Bay

Support for all of these remarkable achievements (and sometimes the inspiration of them in the first place) has always come from the Motherhouse. The Sisters have found ways over the years to influence provincial governments to support their various projects – most particularly the development of St. Joseph's Heritage. They know their way through the corridors of power. Part of their vision, says Tracy Buckler, is to ensure the future of Catholic health care in the province, despite the secularization of the system and the loss of numbers in their community. The shrewdness of the choices that have been made, both at the local level and provincially, attests to their worldly wisdom. "We run on the coat-tails of the Sisters," observes Sharron Owen. "The Sisters' presence is always there," says Carol Morgan.

Only one hundred and twenty-eight Sisters of St. Joseph remain in the Diocese of Sault Ste. Marie. The connection to Thunder Bay remains, however, because of the history and through a continuing presence on the board of SJCG. The architectural imprint of the Sisters on this city is unmistakable, from the Hospital to the Heritage, to the growing "village" on Lillie St. As Sister Alice Greer, now Chaplain at Lakehead University, says: "It's kind of nice to stand anywhere in Thunder Bay and see the influence of St. Joseph's."

The spiritual influence is less palpable today, but it remains significant

## BACK TO THE SISTERS

The presence of the Sisters can never be as evident as it was in the first three-quarters of the last century. In those days they played a variety of roles in the community.

#### A Catholic Institution in a Secular World

The fact remains that, although SJCG describes itself as a "Catholic organization," it is no longer "faith-based" in the sense that its predecessors were. The Sisters have retreated into the background. Sister Margaret Smith was able to say of St. Joseph's Hospital in the 1950s that "the Sisters ran the show." Indeed they did, and one only has to read the record of its history to see how all-embracing was that sense of Catholic mission that pervaded everywhere the Sisters trod.

This is so evident in the booklet that was published by St. Joseph's Hospital in 1925, to honour Mother Monica's Golden Jubilee, which speaks of her service to her creed as much as to her patients, and ends in this way: "May [this tribute] ascend to Heaven as a prayer that each succeeding year may bring her the reward which she so well deserves for a life spent for the good of humanity and the glory of God." And on the fiftieth anniversary of the Hospital itself the publication that celebrated that event included the words:

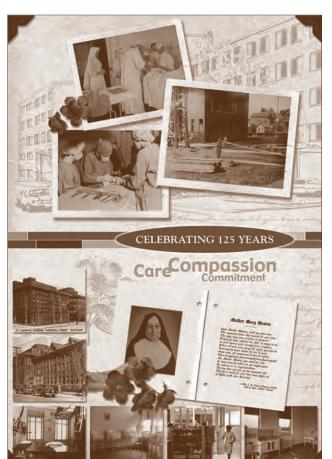
Who live for God never die. Who die for God ever live. Erected for the honour and glory of God, St. Joseph's General Hospital, fully equipped and modern in every respect, is given to the public. It is our ardent wish that it continue to be a home to all who seek health beneath its roof, regardless of race, creed or financial means. May our dear Patron ever protect St. Joseph's General Hospital!<sup>5</sup>

The presence of the Sisters can never be as evident as it was in the first three-quarters of the last century. In those days they played a variety of roles in the community. They worked at the Indian Mission on the Kaministiquia River until it was moved to make way for the building of the Grand Trunk Railway, in the early years of the century. They taught in the Separate School systems of both Port Arthur and Fort William, and ran their own St. Joseph Boarding School until 1970. From 1939 until 1965 they were in charge of a small nursing home at St. Joseph's Manor. They worked with prisoners at the Port Arthur Jail, and later with the Kairos Community Resource Centre. They resided in convents in Westfort, on Miles St. and at Avila Centre. They were a visible part of the community, in their black habits and starched white wimples.<sup>4</sup>

Just as their physical presence has faded from the community, so has their direct influence over the organization that they founded and controlled for

so many years. SJCG is best described, today, as a Catholic institution in a secular world. From North Bay, the Motherhouse of the Sisters of St. Joseph appoints representatives to the board of the Care Group. But there, too, the days when that institution's financial clout could be decisive, as it was in the building and rescue of St. Joseph's Heritage, are probably gone as well, even as it continues to be a significant resource.

The Sisters of St. Joseph of Sault Ste. Marie now work in partnership with their fellow congregations in Toronto, and with the Grey Sisters in Pembroke, the Sisters of Charity of Ottawa, and the Sisters of Providence in Kingston. Together with the Catholic Health Association of Ontario (CHAO), they have formed the CHCO. Established in 1998, it is described as "a corporation...



to transfer sponsorship of health care institutions in Ontario when congregations are ready to move on to other missions."5

SJCG is a member of both the CHCO and CHAO. The CHAO is a provincial association of the Catholic hospitals, nursing homes, homes for the aged and community nursing services. It represents 29 organizations on 35 sites. Through such agencies, Catholic health care remains a solid presence in Ontario, but the role and mission of the Sisters of St. Joseph of Sault Ste. Marie are changing, just as society itself has changed so dramatically in the years since 1881.

But what a legacy the Sisters have left to the community of Thunder Bay and the region of Northwestern Ontario!

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#### **Cover Photos**

Illustration of St. Joseph's Hospital, 1999. Bob Saxberg. SJCG Historical Archives.

Photo of St. Joseph's Heritage, 1979. SJCG Historical Archives.

Photo of hospital and convent view from Algoma St., 1890. SJCG Historical Archives.

Photo of Operating Room, 1906. SJCG Historical Archives.

Illustration of St. Joseph's Hospital (1884), 1999. Bob Saxberg. SJCG Historical Archives.

Illustration of St. Joseph's Heritage (1979), 1999. Bob Saxberg. SJCG Historical Archives.

Photo of St. Joseph's Hospital building. SJCG Photo Archives. Photo by Duncan Koza.

Photo of Balmoral Centre building. SJCG Photo Archives. Photo by Duncan Koza.

Photo of Behavioural Sciences Centre building. SJCG Photo Archives. Photo by Duncan Koza.

Photo of Diabetes Health Thunder Bay building. SJCG Photo Archives. Photo by Duncan Koza.

Photo of Hogarth Riverview Manor building. SJCG Photo Archives. Photo by Duncan Koza.

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Photo of St. Joseph's Heritage building. SJCG Photo Archives. Photo by Marian Begall.

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- Page 13: Photo of first graduating class from St. Joseph's Hospital School of Nursing with School Director, Miss Elizabeth Regan centre, 1907. SJCG Historical Archives.
- Page 14: Letter of Appreciation to Mother Monica on the occasion of her Golden Jubilee received
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- Page 23: Chronicle Journal Advertisement of "First Annual Bed Race", 1984
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- Page 37: The Times News Article, April 3, 1978. The Wiley House.

- Page 38: News ad in "Opportunities '80", March 12, 1980.
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- Page 40: Photo of Sister Leila Greco. SJCG Historical Archives.
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- Page 51 Chronicle Journal Article, April 6, 1997.
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- Page 53 Queen's Park Bureau, 1996.
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- Page 57 Chronicle Journal Article, November 30, 1998.
- Page 57 Chronicle Journal Article.
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- Page 58 Chronicle Journal Article.
- Page 59 Photo of Lakehead Psychiatric Hospital, July 2005. SJCG Photo Archives.
- Page 60 Chronicle Journal Article, June 25, 1998.
- Page 61 Thunder Bay Post, September 1, 1999.

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- Page 65 Northwestern Ontario Catholic Newspaper, September 2004.
- Page 67 Chronicle Journal Article, November 22, 2005.
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- Page 84 Her Excellency the Right Honourable Michaëlle Jean, Governor General of Canada, invested Sister Margaret Smith, C.M., as a member of the Order of Canada during the 102nd investiture ceremony at Rideau Hall, on Friday, April 11, 2008. Photo by Sgt. Serge Gouin, Rideau Hall.
- Page 85 Aerial photo of the Motherhouse in North Bay. Reproduced with permission from the Sisters of St. Joseph of Sault Ste Marie.
- Page 85 Photo of local and regional Sisters at the Monument Dedication for Mother Monica, St. Andrew's Catholic Cemetery, June 27, 2007. By Duncan Koza. SJCG Photo Archives.
- Page 85 Crest image of the Sisters of St. Joseph of Sault Ste Marie and logo for St. Joseph's Foundation of Thunder Bay.
- Page 87 SJCG Community Report, June 2009. Korkola Design.

## ENDNOTES NOTES

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- 6. There are a number of accounts of the early years of the Sisters at Port Arthur, located in several files in the archives of SJGH. Some are in typescript, a couple in long hand. Some appear to be early drafts of the two pamphlets mentioned above, printed to commemorate the Golden Jubilees of both Mother Monica's ordination and that of the Hospital itself. There are minor inconsistencies in the accounts, but none of any great significance. Where it has been possible to check the facts, I have tried for accuracy. See also, John L. Love "The Founding of St. Joseph's Hospital", Papers and Records, v. II, 1974, pp.4-11.
- 7. ASJGH, Early History file; "St. Joseph's Hospital", Weekly Sentinel, 26 December 1884.
- 8. Golden Jubilee of St. Joseph's, p.9; ASJGH, Untitled typescript [1954?], Early History file.
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- 12. Golden Jubilee of St. Joseph's, p. 16.
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- 14. Campbell, p. 55; Interview with Sister Margaret Smith, 6 October 2008.
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- ASJGH, untitled handwritten notes (1967?), Early History file; Supplement to Chronicle-Journal.
- 17. Supplement to Chronicle-Journal.
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- 19. Supplement to Chronicle-Journal; News Chronicle, 23 March, 1967.
- Campbell, p. 58-60. The "nose to nose" comment came from Interview with John Cyr, 17 October 2008.
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St. Joseph's General Hospital maintained an archive of a sort from its early years to the late 1980s. For many years there was an official archivist with the Hospital, but this role seems to have melded into that of a public relations person by the 1970s. Frankly, the original documentation that exists is pretty sketchy and has not been professionally organized or indexed. There is quite a lot of material on the early years, much of it anecdotal. It seems that, whenever an anniversary came along, someone set to work to gather enough of a record on which to base an account in a short pamphlet or booklet. Because the material has not been properly organized, it is difficult to give easily-identified references. For the purposes of this book, I was given access to five large, but unorganized, boxes of material from the first one hundred years of the Hospital, a file on the early history of the Heritage, and complete access to the various annual reports of Hospital, Heritage and Care Group. The Sisters of St. Joseph of Sault Ste-Marie allowed me very limited access to their own archive in North Bay, which amounted to a series of newspaper cuttings. The Thunder Bay Public Library's newspaper index and collection of local newspapers on microfilm was its usual excellent source for factual material and historical context. Finally, the photograph collection at the Thunder Bay Museum was mined, briefly, but much of what it is concentrated on the early years and is duplicated in the Hospital archive. The recent history of the Hospital, Heritage and Care Group is not all that well-represented there.

#### Unpublished Sources

#### a) Archives

St. Joseph's General Hospital. I was able to work through five boxes of material, which covered the period from 1881 to 1991. If this material was arranged into a proper archive, the contents of these boxes would certainly be completely re-arranged. I have therefore decided to identify the files and other contents in some detail below.

Box 1: a) Scrapbooks of news clippings concerning the opening of the new Hospital wing in June 1967, and of news clippings, 1982-84: b) A box of photographic negatives and a variety of photographs from the early days between 1881 and 1984: c) A 75th anniversary scrapbook.

Box 2: a) File – 'Pictures of Hospital circa 1890-1958': b) File – 'Graduation Class Photos. Duplicates': c) Some early photographs: d) File – 'News Releases. 1990.' e) File – 'Opening: Balmoral Centre. 1989.': f) File – 'Birthday Party. 1984.': g) File – 'Centenary Birthday Party.' h) File – 'Clippings. 1987-91.'

Box 3: a) File – 'Historian': b) File – 'Ladies Auxiliary. 75th Anniversary 1970': c) File - 'Balmoral Centre. 1989': d) File – 'News Releases. 1984-89.'

 $Box\ 4: a)\ File-'History-Early\ History\ of\ the\ Hospital.':\ b)\ Photograph-'Frances\ Smith.'$ 

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wo important health care milestones for Thunder Bay occurred in 2009 – the 125th anniversary of St. Joseph's General Hospital and the 30th anniversary of St. Joseph's Heritage.

Both institutions owe their origins and strengths to their founders, the Sisters of St. Joseph of Sault Ste. Marie. The Sisters are a Catholic order dedicated to service in the community in the fields of health care, education and social work in general.

St. Joseph's General Hospital, founded in 1884, was the first of its kind in Northwestern Ontario and has undergone many transformations throughout its long history. St. Joseph's Heritage opened in 1979, and is an integrated care system that includes a long-term care home, an adult day program, supportive housing units and a community centre.

St. Joseph's Care Group was created in 1997 when these two institutions merged to become one. The history of St. Joseph's Care Group and most notably, the role transformation of St. Joseph's General Hospital, is told here by Peter Raffo. This story develops in the context of the significant changes that were taking place in the provision of health care in the province of Ontario.

Peter Raffo received his Ph. D in History from Liverpool University, England, and currently teaches at Lakehead University in Thunder Bay, Ontario. His publications include *Lakehead Psychiatric Hospital; From Institution to Community* (2005). He has written articles on local history, and for international journals. He has also written for radio, theatre and film.



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